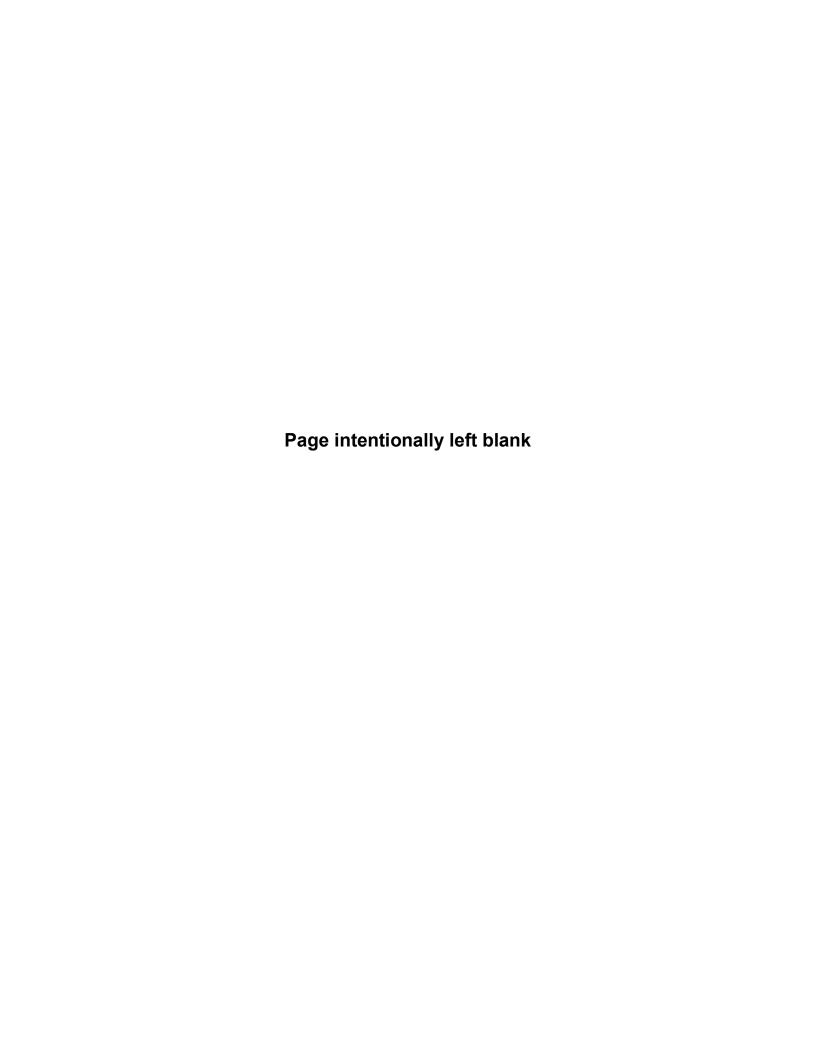
# **Washington Township Health Care District**

Financial Statements June 30, 2019 and 2018

## Washington Township Health Care District Index

June 30, 2019 and 2018

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#### **Report of Independent Auditors**

To the Washington Township Health Care District Board of Directors

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of the Washington Township Health Care District (the "District"), which comprise the statements of net position as of June 30, 2019 and 2018, and the related statements of revenues, expenses, and changes in net position and of cash flows for the years then ended.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on the financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the Washington Township Health Care District as of June 30, 2019 and 2018, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.



#### Other Matter

The accompanying management's discussion and analysis on pages 3 through 23 and the required supplementary pension and postemployment benefits information on pages 65 through 70 are required by accounting principles generally accepted in the United States of America to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

DocuSigned by:

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San Francisco, California October 15, 2019

#### **Overview of the Financial Statements**

The annual report consists of Management's Discussion and Analysis, financial statements and notes to those statements. These statements are organized to present the Washington Township Health Care District (the District) and Washington Hospital Healthcare Foundation (the Foundation) as discrete financial entities, operating as a financial whole. Readers should also review the accompanying notes to the financial statements as they provide additional information that is essential to a full understanding of the District's and Foundation's financial statements.

The District is a political subdivision of the State of California organized under the Local Health Care District Law, as set forth in the Health and Safety Code of the State of California, and is considered a Local Government Agency. The District's mission is to provide broad healthcare services to its residents. The District's boundaries encompass an area of approximately 124 square miles in southern Alameda County. The District operates Washington Hospital (the Hospital), a 341-bed licensed acute care hospital located in Fremont, California.

The District is the sole corporate member of Washington Township Hospital Development Corporation (DEVCO). DEVCO was formed in 1984 to train medical personnel, develop medical treatment programs, perform medical research and development, and render medical services to the general public.

DEVCO is the sole corporate member of Washington Township Medical Foundation (WTMF). WTMF was formed on November 1, 2010 to operate a multi-specialty medical clinic under the applicable provisions of the California Health and Safety Code.

Both DEVCO and WTMF are considered component units of the District, and are blended in the District's financial statements.

The accompanying financial statements include the accounts and transactions of the Hospital, DEVCO and WTMF. All significant inter-company accounts and transactions have been eliminated in the financial statements.

The statements of net position, the statements of revenues, expenses, and changes in net position, and statements of cash flows provide an indication of the District's and Foundation's financial health. The statements of net position include all of the District's and Foundation's assets, deferred outflows of resources, liabilities and deferred inflows of resources, using the accrual basis of accounting, as well as an indication about which portions of net position can be utilized for general purposes and which are restricted as a result of bond covenants, donor restrictions or other purposes. The statements of revenues, expenses, and changes in net position report all of the revenues and expenses and increases and decreases in net position during the time period indicated that resulted from the District's and Foundation's operating and non-operating transactions during the year. The statements of cash flows report the cash provided and used by operating activities, as well as other cash sources and uses such as investment income, repayment of bonds, and capital additions and improvements.

#### **Washington Township Health Care District**

#### **District Financial Highlights for Fiscal Year 2019**

- The District generated an operating loss of \$9.2 million for fiscal year 2019, compared with operating income of \$19.0 million for fiscal year 2018, a decrease of \$28.2 million. When non-operating revenues, expenses and special items are included, the District realized a \$5.7 million decrease in net position for fiscal year 2019, compared with an increase of \$28.0 million for fiscal year 2018.
- Major items that impacted the District's operating results for fiscal year 2019, as compared to those for fiscal year 2018, included:
  - Net patient revenues increased \$14.8 million (2.9 percent), due primarily to a five percent increase in the number of adult and pediatric patient days (61,250) compared to the prior fiscal year (58,332).
  - Operating expenses increased \$42.0 million (8.4 percent), primarily due to the increased inpatient volume and the opening of the Morris Hyman Critical Care Pavilion (the Hyman Pavilion) in November 2018, with salaries and benefits expense increasing by \$22.9 million (7.9 percent), depreciation expense increasing by \$9.8 million (28.8 percent) and supplies expense increasing by \$5.2 million (8.6 percent).
  - The Morris Hyman Critical Care Pavilion (the Hyman Pavilion) opened on November 13, 2018. The Hyman Pavilion was built in response to an unfunded State mandate. Under California State regulations, effective January 1, 2030, California hospital buildings must meet requirements that are intended to enable them to remain operational after a significant earthquake. Most of the funding burden related to this requirement is the responsibility of the hospitals and their communities. The Hyman Pavilion is the largest public works project in the history of the District, and its opening represents a pivotal moment for the community.

The multi-story, 224,800-square-foot building expands the District's ability to meet the community's growing health care needs. The structure is built on a sophisticated base isolation system; making it one of the most seismically-sound structures in the southeast Bay Area. This advanced technology is designed to protect the Hyman Pavilion from severe damage in the event of an earthquake up to a 7.9 in magnitude. This safety feature will enable the Hospital to remain open to the community, at a time when medical services will be needed most.

The first floor of the Pavilion features a new Emergency Department (ED), which is four times the size of the former ED. On the second floor is a state-of-the-art Critical Care Unit with 48 beds, doubling the number of patients that can be served. The third floor has another 68 medical surgical beds. In the new family-friendly design, every patient has their own room for comfort, safety and privacy. Patient rooms have floor-to-ceiling windows for maximum natural light, which promotes patient healing.

#### Analysis of the District's Net Position - Fiscal Year 2019

- Total assets decreased \$52.4 million, from \$1,139.4 million at June 30, 2018 to \$1,087.0 million at June 30, 2019. Total available cash and investments decreased \$59.2 million, from \$309.7 million to \$250.5 million. Bond drawdowns, to reimburse construction-related payments, resulted in a decrease in unexpended capital bond funds of \$43.2 million. Capital assets, net, increased \$0.3 million, from \$738.5 million to \$738.8 million. In November 2018, as discussed above, the Hyman Pavilion was placed into service, replacing the previous emergency and critical care units with expanded state-of-the-art facilities.
- Total liabilities decreased \$46.7 million, from \$819.2 million at June 30, 2018 to \$772.5 million at June 30, 2019. The primary contributor to this decrease was the net postemployment medical liability (OPEB) which decreased by \$33.0 million, from \$70.3 million to \$37.3 million, due to a change in the discount rate used to value the obligation. Current liabilities decreased by \$24.0 million from \$129.0 million to \$105.0 million, attributable primarily to reductions in amounts payable for Pavilion construction costs. Although the OPEB obligation decreased by \$33.0 million, the pension obligation increased by \$21.1 million due to investment losses incurred during calendar year 2018.
- Total net position of \$337.1 million at June 30, 2019 was \$5.7 million less than the net position of \$342.8 million at June 30, 2018.

Table 1 provides a summary of the District's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position as of June 30, 2019, 2018 and 2017:

(in thousands)	2019	2018	2017
Assets			
Current assets	\$ 161,238	\$ 175,338	\$ 180,465
Long-term investment and restricted funds	181,568	222,586	251,321
Capital assets, net	738,844	738,497	680,394
Other assets	 5,357	 2,992	 7,808
Total assets	1,087,007	1,139,413	1,119,988
Deferred outflows of resources	67,493	 44,150	 38,609
Total assets and deferred outflows of resources	\$ 1,154,500	\$ 1,183,563	\$ 1,158,597
Liabilities			
Current liabilities	\$ 104,981	\$ 129,041	\$ 121,987
Net pension liability	63,510	42,389	61,754
Net postemployment medical benefits (OPEB)	37,299	70,252	62,800
Long-term debt	560,701	571,031	580,067
Other long-term liabilities	5,970	 6,445	 6,950
Total liabilities	772,461	 819,158	 833,558
Deferred inflows of resources	 44,923	 21,603	 10,262
Net position			
Net investment in capital assets	187,907	222,739	215,399
Restricted - expendable	29,276	32,216	27,614
Restricted for minority interest	4,301	4,799	4,527
Unrestricted	115,632	 83,048	 67,237
Total net position	 337,116	 342,802	 314,777
Total liabilities, net position and deferred inflows of resources	\$ 1,154,500	\$ 1,183,563	\$ 1,158,597

Table 2 provides a summary of total available cash and investments as of June 30, 2019, 2018 and 2017.

(in thousands)	2019	2018	2017	
Cash and cash equivalents and short-term investments	\$ 68,921	\$ 87,075	\$ 102,447	
Board-designated fund – funded depreciation	151,688	147,128	115,571	
Workers' compensation fund	8,967	8,593	11,898	
Unexpended capital bond funds, excluding amounts				
required for current liabilities	20,872	64,063	121,051	
Specific purpose fund	41	 2,802	2,801	
Total available cash and investments	\$ 250,489	\$ 309,661	\$ 353,768	

The District maintains sufficient cash, short-term investments and Board-designated balances to cover all short-term liabilities. All excess cash is transferred to Board-designated funds for future needs.

#### Capital Assets, Net (2019)

Capital assets, net, increased \$0.3 million, from \$738.5 million at June 30, 2018 to \$738.8 million at June 30, 2019. This increase resulted from \$41.9 million in capital additions and \$5.8 million in net capitalized interest expense, offset by \$47.3 million in depreciation. The net capital additions included \$63.2 million in equipment, building, and land improvements combined with a decrease of \$21.3 million in construction in progress, primarily related to the Hyman Pavilion, which was completed on time and on budget, and which was placed in service in November 2018. At June 30, 2019, outstanding commitments related to capital projects totaled \$4.6 million.

#### Debt Administration (2019 and 2018)

As part of the obligations under the bond indentures for the 2009, 2010, 2015, 2017A and 2017B Series Revenue Bonds, the District has agreed that the Hospital will maintain a long-term debt service coverage ratio of no less than 1.1 to 1.0 on a yearly basis. As of June 30, 2019, the Hospital's long-term debt service coverage ratio was 3.5 to 1.0. For the year ended June 30, 2018, the Hospital's long-term debt service coverage ratio was 4.3 to 1.0. During the years ended June 30, 2019 and 2018, the Hospital's Moody's rating of Baa1 (outlook negative) for its revenue bonds was unchanged.

The Hospital's percentage of debt-to-capitalization, excluding general obligation bonds, of 30.7 percent at June 30, 2019, was lower than the percentage of 32.1 percent at June 30, 2018. The decrease in percentage reflects the combined effect of the \$7.2 million reduction in outstanding debt, excluding general obligation bonds, and the \$16.3 million increase in the Hospital's net position.

### Revenue and Expense Analysis for the District – Fiscal Year 2019

Table 3 shows the revenues, expenses, and changes in net position for the District for the years ended June 30, 2019, 2018 and 2017:

(in thousands)	2019	2018			2017
Operating revenues					
Net patient service revenues	\$ 520,294	\$	505,529	\$	489,952
Other	 14,686		15,655		14,752
Total operating revenues	 534,980		521,184		504,704
Operating expenses					
Salaries and wages	227,166		209,685		201,339
Employee benefits	85,640		80,189		74,411
Supplies	65,798		60,562		58,701
Professional fees	66,348		65,044		70,077
Purchased services	40,626		38,752		38,212
Depreciation	43,829		34,032		34,807
Insurance	1,708		1,218		1,264
Other operating expenses	13,081		12,748		14,415
Total operating expenses	 544,196		502,230		493,226
Operating income	(9,216)		18,954		11,478
Non-operating revenues and expenses, net	7,066		10,304		6,947
Increase in net position before minority interest and restricted funds	(2,150)		29,258		18,425
Additional minority interest capital received	349		_		_
Minority interest distributions	(1,483)		(1,234)		(1,608)
Morris Hyman Critical Care Pavilion Transition	(2,402)		-		_
Special Úse Grant	 -		1		
Increase in net position	(5,686)		28,025		16,817
Net position					
Beginning of year	342,802		314,777		320,160
Impact of adoption of GASB 75	 -		· <u>-</u>		(22,200)
End of year	\$ 337,116	\$	342,802	\$	314,777

#### **Net Patient Service Revenues**

The District receives Federal funds through the Medicare program and State funds through the Medi-Cal program. The District also receives funds through the Alameda County Medi-Cal HMO program. These government payors account for approximately 71 percent of the District's gross revenues. Commercial preferred provider organizations (PPOs) and health maintenance organizations (HMOs) together comprise approximately 25 percent of gross revenues, with the balance of gross revenues attributable to uninsured individuals.

Net patient service revenues increased by \$14.8 million (2.9 percent), from \$505.5 million in fiscal year 2018 to \$520.3 million in fiscal year 2019.

#### Inpatient Business Activity

The District's gross inpatient revenue increased by \$0.3 million (0.0 percent), from \$1,495.3 million in fiscal year 2018 to \$1,495.6 million in fiscal year 2019.

Table 4 presents the patient days for each year and the percentage changes:

	2019 Days	2018 Days	% Change
Specialty			
Medical/surgical	47,364	45,094	5.0 %
Critical care	7,742	6,663	16.2 %
Special care nursery	1,319	1,521	(13.3)%
Pediatrics	378	332	13.9 %
Obstetrics	4,447	4,722	(5.8)%
Subtotal adult and pediatric patient days	61,250	58,332	5.0 %
Newborn	3,238	3,408	(5.0)%
Total patient days	64,488	61,740	4.5 %

Although admissions decreased by 457 (3.7 percent) from 12,441 in fiscal year 2018 to 11,984 in fiscal year 2019, the average length of stay increased 9.1 percent, from 4.63 to 5.05 days, resulting in an increase in adult and pediatric patient days of 2,918 (5.0 percent), as indicated in Table 4 above.

The overall case mix index for the District, which is a measure of patient acuity, decreased to 1.463 in fiscal year 2019, as compared to 1.484 in fiscal year 2018. The Medicare case mix index for the same period decreased from 1.657 to 1.628.

Inpatient surgeries decreased by 490 (14.9 percent), from 3,292 in fiscal year 2018 to 2,802 in fiscal year 2019. A significant factor in this decrease was the transition from inpatient to outpatient of knee replacement surgeries due to a change in Medicare regulations.

Inpatient catheterization lab procedures increased by 398 (20.3 percent), from 1,962 to 2,360 in fiscal year 2018 and 2019, respectively. The increase in this area is attributable to expansion of the District's interventional radiology program.

Deliveries decreased by 113 (6.8 percent), from 1,655 to 1,542.

#### **Outpatient Business Activity**

The District's gross outpatient revenue increased by \$138.4 million (22.7 percent), from \$609.9 million in fiscal year 2018 to \$748.3 million in fiscal year 2019. The largest component of this increase was related to outpatient surgical revenues.

Emergency room visits decreased by 113 (0.2 percent) from 51,835 in fiscal year 2018 to 51,722 in fiscal year 2019; however, outpatient visits increased by 3,101 (3.6 percent) from 87,005 to 90,106 in fiscal 2019.

Outpatient surgeries performed at the hospital in fiscal year 2019 increased by 763 (76.8 percent), from 993 to 1,756. As mentioned above, the transition of knee replacement surgeries from inpatient to outpatient was a primary contributor to this increase.

Outpatient catheterization lab procedures decreased by 102 (5.3 percent) from 1,940 to 1,838.

Outpatient visits at Washington Township Medical Foundation increased by 16,358 (9.3 percent) from 175,197 in fiscal year 2018 to 191,555 in fiscal year 2019. The main factors contributing to the increase were the acquisitions of a primary care and a urology practice during fiscal year 2019.

#### **Deductions from Revenue**

Contractual allowance adjustments (expressed as a percentage of gross revenues) were 74.57 percent and 73.93 percent for fiscal year 2019 and 2018, respectively. The increase resulted from a slight increase in the proportion of patients covered by government payors, compounded by small increases in contractual rates for almost all payors.

#### **Charity Care**

The District provides care without charge to all patients who meet certain criteria under its Charity Care Policy. Charity allowances are based upon the customary charges for the services provided under this program. The District recorded \$2.7 million and \$4.1 million in foregone charges related to charity care for patient services during fiscal years 2019 and 2018, respectively. Patients who are eligible for charity care are generally those without insurance who also meet income eligibility criteria. Private pay revenues increased to \$54.2 million in fiscal year 2019 from \$49.0 million in fiscal year 2018.

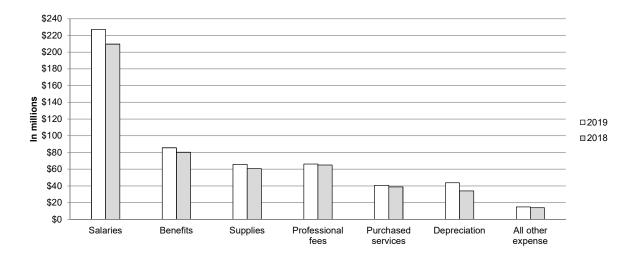
In addition to the charity care described above, the estimated cost in excess of reimbursement for medically indigent patients under Medi-Cal and Medi-Cal managed care programs was \$67 million and \$57 million in fiscal years 2019 and 2018, respectively, and uncompensated services with an estimated total cost of more than \$150 million in fiscal year 2019 and \$128 million in fiscal year 2018, were provided to Medicare and Medicare managed care patients.

#### **Provision for Bad Debt**

The provision for bad debt (expressed as a percentage of gross revenues) was 2.22 percent in fiscal year 2019, compared to 2.01 percent in fiscal year 2018.

#### **Operating Expenses**

Total operating expenses were \$544.2 million and \$502.2 million for fiscal years 2019 and 2018, respectively, as summarized in the graph below:



Total operating expenses increased by 42.0 million (8.4 percent) from 2018 to 2019, with the largest dollar increase (\$17.5 million) attributable to salaries and wages expense, and the next largest dollar increase attributable to depreciation (\$9.8 million). Benefits expense increased by \$5.4 million and supplies expense increased by \$5.2 million.

#### Salaries and Benefits

- Salaries and wages increased by \$17.5 million (8.3 percent). As of June 2019, approximately 64 percent of the employees of the District are members of collective bargaining groups. These employees receive periodic pay increases through the various Memoranda of Understanding (MOU) that have been approved by the District's Board of Directors. The increase in salaries and wages was attributable to an increase in full time equivalents (see below) combined with increases in wage rates under the MOUs. The District considers the increases under the MOUs to be in line with the current local wage environment.
- Total District's full time equivalents (FTEs) at June 30, 2019 were 1,760, an increase of 59 FTEs (3.5 percent) over the 1,701 FTEs at June 30, 2018. The Hospital FTEs at June 30, 2019 were 1,484, an increase of 55 FTEs (3.8 percent) over the 1,429 FTEs at June 30, 2018. The increase in Hospital FTEs was primarily attributable to the opening of the Hyman Pavilion in November 2018.
- Benefits expense increased by \$5.4 million (6.7 percent). The key factor contributing to this change was an increase in pension expense of \$6.6 million (41.5 percent) over fiscal year 2018. The increase was attributable to unfavorable investment performance of pension plan assets during calendar year 2018. Partially offsetting this increase, OPEB plan expense was lower due to a change in the discount rate assumption which was the result of establishing and contributing to a trust account to fund these obligations.

#### Other Operating Expenses

• Supplies expense increased \$5.2 million (8.6 percent) in fiscal year 2019, with the majority of the increase related to expenses for pharmaceuticals, which increased by \$2.0 million (18.9 percent). This increase was associated with a growth in infusion volumes by 27.3 percent. In addition, expenses for prosthetics and other implants increased by \$1.1 million (7.7 percent) as a result of growth in joint procedures by 5.6 percent, and expenses for cardiovascular and neurology supplies increased by \$0.9 million (31.0 percent). Depreciation increased by \$9.8 million (28.8 percent) and insurance expense increased by \$0.5 million (41.7 percent) in fiscal year 2019. These increases were associated with the Hyman Pavilion's placement in-service in November 2018.

#### Non-operating Revenues and Expenses, Net

Non-operating revenues and expenses, net, decreased \$3.2 million in fiscal year 2019. The most significant changes in non-operating activity for fiscal year 2019 were the following items:

- Net interest expense increased by \$10.8 million. Although total interest cost for fiscal year 2019 was \$0.3 million less in fiscal year 2019 than in fiscal year 2018, capitalized interest for fiscal year 2019 was \$11.2 million lower than the amount for fiscal year 2018, resulting in higher net interest expense. Interest can only be capitalized while construction is in progress. In November 2018, the Hyman Pavilion construction project was placed in service which reduced the amount of interest capitalized to construction projects. The District's construction projects were reduced to \$10.4 million at June 30, 2019 from \$392.2 million at June 30, 2018.
- The fair value of investments increased by \$6.3 million in fiscal year 2019.
- Bond issuance costs of \$0.9 million expensed in fiscal year 2019 were related to the July 1, 2019 refinancing of revenue and general obligation bonds in order to take advantage of favorable market interest rates. No such costs were incurred in fiscal year 2018.

#### Other Changes - Morris Hyman Critical Care Pavilion Transition Costs

Concurrent with the opening of the Hyman Pavilion, patients were moved into the building and building operations commenced on November 13, 2018. The Pavilion move was anticipated and within the control of management. Although the nature of the expenses (wages and training) was not unusual for the District, the expenses were significant and infrequent and, accordingly, qualified for treatment as a special item, reported separately before extraordinary items. The total amount of the Hyman Pavilion Transition costs was \$2.4 million.

#### **Payments from Federal and State Health Care Programs**

Entities doing business with governmental payors, including Medicare and Medicaid (Medi-Cal in California), are subject to risks unique to the government-contracting environment that are difficult to anticipate and quantify. Revenues are subject to adjustment as a result of examination by government agencies as well as auditors, contractors, and intermediaries retained by the federal, state, or local governments (collectively "Government Agents"). Resolution of such audits or reviews often extends (and in some cases does not even commence) for several years beyond the year in which services were rendered and/or fees received.

Moreover, interpretation of the myriad of government regulations and other requirements is subject to a large degree of subjectivity. For example, individual reviewers or auditors might disagree on a patient's principal medical diagnosis, the medical necessity of a clinical procedure or the appropriate code for that

procedure. Such disagreements might have a significant effect on the ultimate amount of reimbursement due from the government. Governmental agencies may make changes in program interpretations, requirements, or "conditions of participation," some of which may have implications for amounts previously estimated. In addition to varying interpretation and evolving codification of the regulations, standards of supporting documentation and required data are subject to wide variation.

In accordance with generally accepted accounting principles, to account for the uncertainty around Medicare and Medicaid revenues, the District estimates the amount of revenue that will ultimately be received under the Medicare and Medi-Cal programs. Amounts ultimately received or paid may vary from these estimates.

#### **Health Care Reform**

In 2012, the Patient Protection and Affordable Care Act (PPACA) and the Health Care and Education Reconciliation Act of 2012 (collectively the "Affordable Care Act" or "the ACA") were signed into law. The Affordable Care Act addressed a broad range of topics affecting the health care industry, including a significant expansion of healthcare coverage. The coverage expansion was accomplished primarily through incentives for individuals to obtain and employers to provide health care coverage and an expansion in Medicaid eligibility. The Affordable Care Act also included incentives for medical research and the use of electronic health records, changes designed to curb fraud, waste and abuse, and creates new agencies and demonstration projects to promote the innovation and efficiency in the healthcare delivery system.

The ACA has been the subject of much political debate and disagreement and the current health care landscape remains heavily politicized and highly volatile. Efforts to repeal and replace the ACA have been unsuccessful, in part due to the millions of people who would lose coverage under any of the proposals that have been brought forth. Despite having been unsuccessful in repealing the entire ACA, Congress was able to eliminate the penalty for not having health insurance, and the administration issued new rules making it easier for people to buy cheaper insurance that covers fewer health care services. In light of the continued changes and uncertainty in the healthcare environment, it continues to be exceedingly difficult for providers to make short-term plans or projections, much less make longer-term forecasts.

In 2013, automatic spending reduction provisions of the Budget Control Act of 2011 went into effect and they remain in effect as of June 30, 2019. These spending reductions, also known as sequestration reductions, resulted in an on-going two percent reduction in all Medicare spending. The reduction in reimbursement for fiscal years 2019 and 2018 was \$2.2 million and \$2.0 million, respectively.

In addition to sequestration reductions, Medicare Disproportionate Share (DSH) payments to eligible hospitals were significantly reduced in 2014. DSH payments are intended to partially offset the losses that providers incur when serving a disproportionate number of Medicare beneficiaries, as compared to other providers. For fiscal years 2019 and 2018, DSH payments received were \$5.8 million and \$6.2 million, respectively.

#### Meaningful Use of Electronic Health Records

The American Recovery and Reinvestment Act of 2009 established incentive payments under the Medicare and Medicaid programs for certain professionals and hospitals that demonstrated meaningfully use of certified electronic health record ("EHR") technology to improve quality, efficiency and patient safety. In fiscal year 2018, revenues recognized related to Meaningful Use were not significant. Beginning in fiscal year 2018 for Medicare EHR and in fiscal year 2019 for Medi-Cal EHR, the District is no longer eligible for additional incentive funding, as the Meaningful Use Programs are entering the penalty phase. The District is compliant with all Meaningful Use requirements and has not incurred any penalties. The District will continue to be required to report on a specified list of quality measures; failure to comply with these reporting requirements will result in downward payment adjustments.

#### **Economic Factors Expected to Affect the District's 2020 Operations**

The Board of Directors of the District approved the fiscal year 2020 operating budget at their June 2019 meeting. The operating budget was developed after a review of key volume indicators and trends. The budget incorporates the District's current Institutional Agenda as well as economic factors, such as estimated population growth and unemployment rates. Fiscal year 2020 will be the first full year of activity for the Hyman Pavilion, resulting in increases in almost all of the operating expense categories.

The fiscal year 2020 budget anticipates a 3.2 percent increase in operating expenditures from the fiscal year 2019 level. This increase includes a 1.6 percent increase in salaries and wages, which includes the effects of a small projected decline in patient volumes, in combination with contractual salary increases. In addition, depreciation expense for fiscal year 2020 is projected to increase by approximately \$7.5 million (17 percent) primarily due to a full year of depreciation on the Hyman Pavilion. In addition to the operating expense increases, interest expense is anticipated to increase by approximately \$6.5 million (36 percent) due to the significant reduction in open construction projects available for capitalized interest now that the Hyman Pavilion has been placed in service.

At the same time, downward pressures on reimbursement are expected to continue. In estimating net revenues for fiscal year 2020, District staff has attempted to incorporate the continued effects of the changes in payments from government, commercial and third party payors, based on the available information. Likewise, the future state of the Bay Area economy, which is also difficult to predict, could have a significant impact on the District's operations. Additional legislation at either the State or Federal level may affect the accuracy of many of the assumptions included in the budget estimate.

#### Washington Hospital Healthcare Foundation

#### Foundation Financial Highlights for Fiscal Year 2019

- Total assets of \$5.8 million at June 30, 2019 decreased by \$2.1 million from the balance at June 30, 2018 of \$7.9 million. Total cash and investments decreased \$1.0 million, from \$4.9 million to \$3.9 million, while net contributions receivable decreased \$1.2 million from \$3.0 million to \$1.8 million.
- Net assets of \$5.8 million at June 30, 2019 were \$2.1 million lower than at June 30, 2018.

#### Analysis of the Foundation's Net Assets - Fiscal Year 2019

Table 5 provides a summary of the Foundation's assets, liabilities, and net assets as of June 30, 2019, 2018 and 2017:

(in thousands)	2019			2018	2017
Assets					
Cash and cash equivalents	\$	1,114	\$	1,550	\$ 1,230
Contributions receivable, net		1,827		2,962	1,324
Short term investments held by district on					
behalf of foundation		2,376		2,860	3,807
Long term investments, unrestricted		110		-	107
Prepaid expenses and other		42			-
Investments		307		535	 1,619
Total assets	\$	5,776	\$	7,907	\$ 8,087
Liabilities					
Accounts payable and accrued expenses	\$		\$	26	\$ 26
Total liabilities		-		26	 26
Net assets					
Restricted - expendable		5,631		7,848	7,723
Unrestricted		145		33	 338
Total net assets		5,776		7,881	 8,061
Total liabilities and net assets	\$	5,776	\$	7,907	\$ 8,087

In fiscal year 2019, the Foundation's cash and investment position, including State of California Local Agency Investment Fund (LAIF) investments held by the District on behalf of the Foundation, decreased \$1.0 million, from \$4.9 million at June 30, 2018 to \$3.9 million at June 30, 2019.

Table 6 provides a summary of cash and investments for the Foundation as of June 30, 2019, 2018 and 2017:

(in thousands)	2019	2018		2017	
Cash and cash equivalents Money market and certificates of deposit Equity mutual fund	\$ 1,114 417 -	\$	1,550 535 -	\$ 1,230 533 1,193	
	1,531		2,085	2,956	
LAIF held by District on behalf of Foundation	2,376		2,860	 3,807	
Total available cash and investments	\$ 3,907	\$	4,945	\$ 6,763	

#### Revenue and Expense Analysis for the Foundation - Fiscal Year 2019

Table 7 shows the Foundation's activities and changes in net position for 2019, 2018 and 2017:

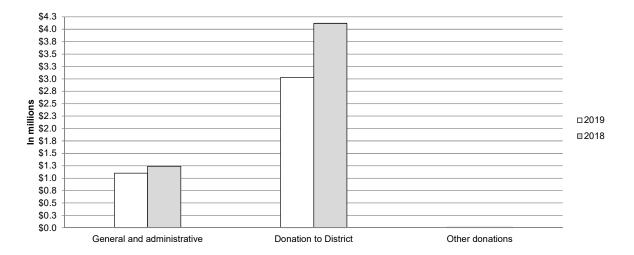
(in thousands)		2019			2018		2017					
	Without Donor	With Donor		Without Donor	With Donor		Without Donor	With Donor				
	Restriction	Restriction	Total	Restriction	Restriction	Total	Restriction	Restriction	Total			
Revenues, gains, and support												
Contributions	\$ 289	\$ 1.053	\$ 1,342	\$ 5	\$ 4,518	\$ 4,523	\$ 3	\$ 1.612	\$ 1.615			
Contributed services	575	63	638	545	27	572	670	32	702			
Investment income	53	-	53	92	-	92	58	-	58			
Unrealized gain (loss) on investments	-	-	-	-	-	-	163	-	163			
	917	1,116	2,033	642	4,545	5,187	894	1,644	2,538			
Net assets released from restrictions	3,333	(3,333)		4,450	(4,450)		1,021	(1,021)				
Total revenues, gains, and support	4,250	(2,217)	2,033	5,092	95	5,187	1,915	623	2,538			
Expenses												
General and administrative	1,103	-	1,103	1,235	-	1,235	1,276	-	1,276			
Donation to Pathways Hospice	10	-	10	5	-	5	10	-	10			
Donation to HERS Breast Cancer Foundation	-	-	-	-	-	-	-	-	-			
Donation to Washington Hospital Service League	-	-	-	8	-	8	3	-	3			
Donation to District	3,025		3,025	4,119		4,119	659		659			
Total expenses	4,138		4,138	5,367		5,367	1,948		1,948			
Increase (decrease) in net position	112	(2,217)	(2,105)	(275)	95	(180)	(33)	623	590			
Net position												
Beginning of year	33	7,848	7,881	338	7,723	8,061	397	7,074	7,471			
Transfers				(30)	30		(26)	26_				
End of year	\$ 145	\$ 5,631	\$ 5,776	\$ 33	\$ 7,848	\$ 7,881	\$ 338	\$ 7,723	\$ 8,061			

#### Revenues, Gains and Support

The Foundation's total revenues, gains and support decreased \$3.2 million from \$5.2 million in fiscal year 2018 to \$2.0 million in fiscal year 2019. Several individually large gifts restricted for the construction and equipping of the Hyman Pavilion, which was nearing completion as of the end of fiscal year 2018, in addition to a highly successful employee giving campaign effort, accounted for the significant amount of contribution revenue in that year. Contributions of \$1.3 million in fiscal year 2019 were \$3.2 million less than the \$4.5 million recorded in fiscal year 2018.

#### **Expenses**

Total expenses for the Foundation decreased by \$1.2 million from \$5.4 million in fiscal year 2018 to \$4.2 million in fiscal year 2019 (including the transfer of \$2.7 million in funds designated for equipment for the Hyman Pavilion), as summarized in the graph below:



#### **District Financial Highlights for Fiscal Year 2018**

• During the twelve months ended June 30, 2018 (fiscal year 2018), the District adopted Government Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions (OPEB) (GASB 75). This adoption was similar to the District's fiscal 2014 adoption of GASB 68, which applied to pension plans, except that GASB 75 applies to reporting for the costs and obligations related to the District's Retiree Medical Benefits Plans. The adoption of GASB 75 required retroactive restatements of certain amounts reported as of July 1, 2016, with related impacts on the ending balances as of June 30, 2017.

Prior to the adoption of GASB 75, the District reported an OPEB liability only for the cumulative amount of unfunded actuarially required contributions, consistent with prior accounting standards. Under GASB 75, the entire unfunded OPEB liability is required to be recognized and reported as an obligation in the financial statements of the District. Previously, this information was disclosed as supplemental information only. Adoption of GASB 75 resulted in the recognition of an additional \$22.2 million OPEB-related liability and a corresponding reduction in unrestricted net position as of July 1, 2016. The restated OPEB expense for the twelve months ended June 30, 2017 (fiscal year 2017) under GASB 75 was \$1.1 million greater than the amount calculated under the previous guidance.

- The District generated operating income of \$19.0 million for fiscal year 2018, compared with operating income of \$11.5 million for fiscal year 2017, an increase of \$7.5 million. When non-operating revenues, expenses and special items are included, the District realized a \$28.0 million increase in net position for fiscal year 2018, compared with an increase of \$16.8 million for fiscal year 2017.
- Major items that impacted the District's operating results for fiscal year 2018, as compared to those for fiscal year 2017, included:
  - Net patient revenues increased \$15.6 million (3.2 percent), due primarily to improved collections, increases in supplemental funding receipts and decreases in previously recorded reserves.
  - Other revenue increased \$0.9 million due to additional contributions received from the Foundation. Current year donations of \$4.1 million were primarily related to the Morris Hyman Critical Care Pavilion (the Hyman Pavilion). The Hyman Pavilion has been under construction for the past several years and is nearing completion, with a projected opening date in fall 2018.
  - Operating expenses increased \$9.0 million (1.8 percent), with salaries and benefits increasing by \$14.1 million (5.1 percent), professional fees decreasing by \$5.0 million (7.2 percent), and the total of all other expenses remaining consistent with the comparable total for the prior year.

#### Analysis of the District's Net Position - Fiscal Year 2018

- Total assets increased \$19.4 million, from \$1,120.0 million at June 30, 2017 to \$1,139.4 million at June 30, 2018. Total available cash and investments decreased \$44.1 million, from \$353.8 million to \$309.7 million. Capital assets, net, increased \$58.1 million, from \$680.4 million to \$738.5 million due primarily to ongoing construction costs related to the Hyman Pavilion.
- Total liabilities decreased \$14.4 million, from \$833.6 million at June 30, 2017 to \$819.2 million at June 30, 2018. Accounting for the majority of this decrease, the net pension liability decreased by \$19.4 million, from \$61.8 million to \$42.4 million. Current liabilities increased by \$7.0 million from \$122.0 million to \$129.0 million, attributable primarily to increases in the current portion of long-term debt (\$1.9 million) and related interest payable (\$1.8 million) and a \$3.0 million increase in accounts payable and accrued expenses. Although the obligation for post-retirement employee medical benefits increased by \$7.5 million, decreases in the current portion of principal payments due, along with amortization of issuance discounts and premiums reduced outstanding long-term debt obligations by \$9.0 million.
- Total net position of \$342.8 million at June 30, 2018 was \$28.0 million more than the net position of \$314.8 million at June 30, 2017.

#### Capital Assets, Net (2018)

Capital assets, net, increased \$58.1 million, from \$680.4 million at June 30, 2017 to \$738.5 million at June 30, 2018. This increase resulted from \$79.2 million in capital additions and \$17.0 million in net capitalized interest expense, offset by \$38.1 million in depreciation. The net capital additions included \$4.5 million in equipment, building, and land improvements combined with an increase of \$91.7 million in construction in progress, primarily related to the Hyman Pavilion project, which is running on-time and on-budget. At June 30, 2018, outstanding commitments related to capital projects totaled \$36 million.

#### Debt Administration (2018 and 2017)

As part of its obligations under the bond indentures for the 2009, 2010, 2015, 2017A and 2017B Series Revenue Bonds, the District has agreed that the Hospital will maintain a long-term debt service coverage ratio of no less than 1.1 to 1.0 on a yearly basis. As of June 30, 2018, the Hospital's long-term debt service coverage ratio was 4.3 to 1.0. For the year ended June 30, 2017, the Hospital's long-term debt coverage ratio was 3.8 to 1.0. During the years ended June 30, 2018 and 2017, the Hospital's Moody's rating of Baa1 (outlook stable) for its revenue bonds was unchanged.

The Hospital's percentage of debt-to-capitalization, excluding general obligation bonds, of 32.1 percent at June 30, 2018, was lower than the percentage of 35.0 percent at June 30, 2017. The decrease in percentage reflects the combined effect of the \$6.9 million reduction in outstanding debt, excluding general obligation bonds, and the \$48.5 million increase in the Hospital's net position.

#### Revenue and Expense Analysis for the District – Fiscal Year 2018

#### **Net Patient Service Revenues**

The District receives Federal funds through the Medicare program and State funds through the Medi-Cal program. The District also receives funds through the Alameda County Medi-Cal HMO program. These government payors account for approximately 70 percent of the District's gross revenues. Commercial preferred provider organizations (PPOs) and health maintenance organizations (HMOs) together comprise approximately 27 percent of gross revenues, with the balance of gross revenues attributable to uninsured individuals.

Net patient service revenues increased by \$15.6 million (3.2 percent), from \$489.9 million in fiscal year 2017 to \$505.5 million in fiscal year 2018

#### Inpatient Business Activity

The District's gross inpatient revenue decreased by \$47.2 million (3.1 percent), from \$1,542.5 million in fiscal year 2017 to \$1,495.3 million in fiscal year 2018.

Table 4 presents the patient days for each year and the percentage changes:

	2018 Days			2017 Days	% Change
Specialty					
Medical/surgical	\$	45,094	\$	46,748	(3.5)%
Critical care		6,663		7,073	(5.8)%
Special care nursery		1,521		1,499	1.5 %
Pediatrics		332		405	(18.0)%
Obstetrics		4,722		4,935	(4.3)%
Subtotal adult and pediatric patient days		58,332		60,660	(3.8)%
Newborn		3,408		3,765	(9.5)%
Total patient days	\$	61,740	\$	64,425	(4.2)%

Although admission increased by 218 (1.8 percent) from 12,223 in fiscal year 2017 to 12,441 in fiscal year 2018, the average length of stay decreased 5.5 percent, from 4.90 to 4.63 days, resulting in a decrease in adult and pediatric patient days of 2,328 (3.8 percent), as indicated in Table 4 above.

The overall case mix index for the District, which is a measure of patient acuity, decreased to 1.484 in fiscal year 2018, as compared to 1.527 in fiscal year 2017. The Medicare case mix index for the same period decreased from 1.696 to 1.657.

Inpatient surgeries decreased by 195 (5.6 percent), from 3,487 in fiscal year 2017 to 3,292 in fiscal year 2018.

Inpatient catheterization procedures decreased by 56 (2.8 percent), from 2,018 to 1,962.

Deliveries decreased by 75 (4.3 percent), from 1,730 to 1,655.

#### **Outpatient Business Activity**

The District's gross outpatient revenue decreased by \$35.2 million (5.5 percent), from \$645.1 million in fiscal year 2017 to \$609.9 million in fiscal year 2018. A change in the contract arrangement for provision of emergency department physician services accounted for \$20.1 million of the decrease in these revenues. In fiscal year 2018, the hospital contracted with a new provider group. Under the new contract arrangement, the physicians bill for their own professional services and process and retain their own billing and collections. This contract change also resulted in a decrease in professional fees expense as described below.

Emergency room visits decreased by 1,490 (2.8 percent) from 53,325 in fiscal year 2017 to 51,835 in fiscal year 2018; however, outpatient visits increased by 4,396 (5.3 percent) from 82,609 to 87,005.

Outpatient catheterization lab procedures decreased by 476 (19.7 percent) from 2,416 to 1,940. Outpatient surgeries performed at the hospital in fiscal year 2018 decreased by 23 (2.3 percent), from 1,016 to 993.

Outpatient visits at Washington Township Medical Foundation increased by 9,242 (5.6 percent) from 165,955 in fiscal year 2017 to 175,197 in fiscal year 2018.

#### **Deductions from Revenue**

Contractual allowance adjustments (expressed as a percentage of gross revenues) were 73.93 percent and 75.87 percent for fiscal year 2018 and 2017, respectively. The decrease resulted from contract rate increases, improvements in collections, additional supplemental funds received, and reductions in prior year estimates

#### **Charity Care**

The District provides care without charge to all patients who meet certain criteria under its Charity Care Policy. Charity allowances are based upon the customary charges for the services provided under this program. The District recorded \$4.1 million and \$3.3 million in foregone charges related to charity care for patient services during fiscal years 2018 and 2017, respectively. Patients who are eligible for charity care are generally those without insurance who also meet income eligibility criteria. Private pay revenues increased to \$49.0 million in fiscal year 2018 from \$41.6 million in fiscal year 2017.

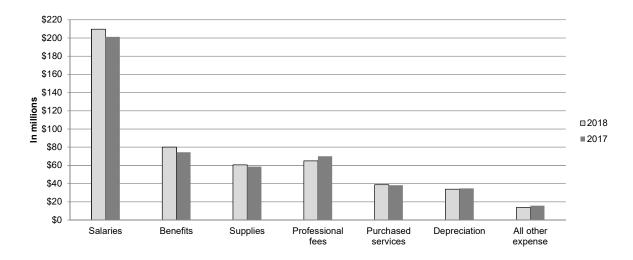
In addition to the charity care described above, the estimated cost in excess of reimbursement for indigent patients under Medi-Cal and Medi-Cal managed care programs was \$57 million and \$55 million in fiscal years 2018 and 2017, respectively, and uncompensated services with an estimated total cost of more than \$128 million in fiscal year 2018 and \$123 million in fiscal year 2017, were provided to Medicare and Medicare managed care patients.

#### **Provision for Bad Debt**

The provision for bad debt (expressed as a percentage of gross revenues) was 2.01 percent in fiscal year 2018, compared to 1.70 percent in fiscal year 2017.

#### **Operating Expenses**

Total operating expenses were \$502.2 million and \$493.2 million for fiscal years 2018 and 2017, respectively, as summarized in the graph below:



Total operating expenses increased by 9.0 million (1.8 percent) from 2017 to 2018, with the largest dollar increase (\$8.3 million) attributable to salaries and wages expense, and the next largest dollar increase attributable to benefits (\$5.8 million). Offsetting these increases, professional fees decreased in fiscal year 2018 by \$5.0 million.

#### Salaries and Wages

- Salaries and wages increased by \$8.3 million (4.1 percent). As of June 2018, approximately 64 percent of the employees of the District are members of collective bargaining groups. These employees receive periodic pay increases through the various Memoranda of Understanding (MOU) that have been approved by the District's Board of Directors. Increases under the MOUs, which the District considers to be in line with the current local wage environment, accounted for the majority of the increase in salaries expense.
- Total District FTEs at June 30, 2018 were 1,701, an increase of 32 FTEs (1.9 percent) over the 1,669 FTEs at June 30, 2017. The Hospital FTEs at June 30, 2018 were 1,429, an increase of 16 FTEs (1.1 percent) over the 1,413 FTEs at June 30, 2017.
- Benefits expense increased by \$5.8 million (7.8 percent). The overall rate of increase in benefit costs exceeded the rate of wage increases, with significant increases experienced in health insurance claims costs (\$4.1 million), employer payroll taxes (\$0.6 million) and payments related to the Hospital's deferred contribution plan (\$0.3 million).

#### Other Operating Expenses

Supplies expense increased \$1.9 million (3.2 percent) in fiscal year 2018, with the majority of the
increase related to expenses for intravenous solutions and pharmaceuticals. The ongoing nationwide
shortage of intravenous solutions resulted in the need to use alternative vendors, often charging
significantly higher amounts, to meet patient needs. The total cost for intravenous solutions
increased in fiscal year 2018 by \$0.9 million (152.9 percent) over fiscal year 2017. Pharmaceutical

supplies expense increased by \$0.8 million (8.2 percent). Professional fees, primarily fees paid for physician medical services, decreased by \$5.0 million (7.1 percent) in fiscal year 2018. In fiscal year 2018, the Hospital contracted with a new emergency department physician provider group. Under the new contract arrangement, the physicians bill for their own professional services and process their own billing and collections. This change also resulted in a related reduction in gross outpatient charges as described above. Other expenses, which include software maintenance fees, license fees, and postage decreased in fiscal year 2018 by \$1.7 million (11.8 percent). The individual expense with the largest decrease in this category was licenses and miscellaneous fees (\$0.8 million), which included employer reinsurance fees under the ACA. These fees ended after calendar year 2017.

#### Non-operating Revenues and Expenses, net

Non-operating revenues and expenses, net, increased \$3.4 million in fiscal year 2018. The most significant changes in non-operating activity for fiscal year 2018 were the following items:

- Net interest expense decreased by \$1.7 million. Although total interest cost for fiscal year 2018 was virtually the same as for fiscal year 2017, capitalized interest for fiscal year 2018 increased by \$1.6 million over the amount for fiscal year 2017, resulting in lower net interest expense.
- Bond issuance costs of \$1.3 million were incurred in fiscal year 2017 in relation to additional revenue bonds being issued and/or refinanced. No such costs were incurred in fiscal year 2018.

#### **Washington Hospital Healthcare Foundation**

#### Foundation Financial Highlights for Fiscal Year 2018

- Total assets of \$7.9 million at June 30, 2018 decreased by \$0.2 million from the balance at June 30, 2017 of \$8.1 million. Total cash and investments decreased \$1.9 million, from \$6.8 million to \$4.9 million, while net contributions receivable increased \$1.7 million from \$1.3 million to \$3.0 million.
- Net assets of \$7.9 million at June 30, 2018 were \$0.2 million lower than at June 30, 2017.

### Analysis of the Foundation's Cash and Investments – Fiscal Year 2018

In fiscal year 2018, the Foundation's cash and investment position, including State of California Local Agency Investment Fund (LAIF) investments held by the District on behalf of the Foundation, decreased \$1.9 million, from \$6.8 million at June 30, 2017 to \$4.9 million at June 30, 2018.

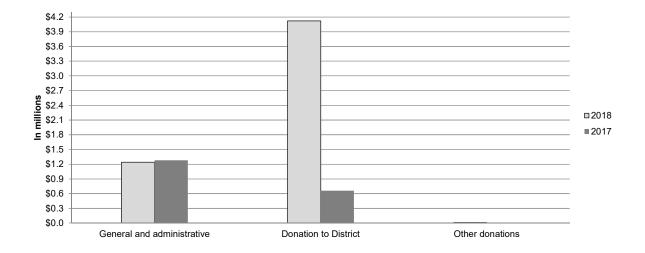
#### Revenue and Expense Analysis for the Foundation - Fiscal Year 2018

#### Revenues, Gains and Support

The Foundation's total revenues, gains and support more than doubled from \$2.5 million in fiscal year 2017 to \$5.2 million in fiscal year 2018. A few individually large gifts towards the Hyman Pavilion, which was nearing completion as of the end of fiscal year 2018, in addition to a highly successful employee giving campaign effort, accounted for the significant increase. Contributions of \$4.5 million in fiscal year 2018 were \$2.9 million more than the \$1.6 million recorded in fiscal year 2017.

#### **Expenses**

Total expenses for the Foundation increased by \$3.4 million from \$2.0 million for fiscal year 2017 to \$5.4 million in fiscal year 2018 (including the transfer of \$3.8 million in funds designated for equipment for the Hyman Pavilion), as summarized in the graph below:



## Washington Township Health Care District Statements of Net Position June 30, 2019 and 2018

(in thousands)		Dis	strict	:		Foundation			
		2019		2018		2019		2018	
Assets									
Current assets	_		_		_		_		
Cash and cash equivalents	\$	35,335	\$	33,307	\$	1,114	\$	1,550	
Short-term investments Short-term investments held by District on behalf of Foundation		33,586		53,768		307 2,376		535 2,860	
Patient accounts receivable, less allowance for estimated uncollectibles		-		-		2,370		2,000	
of \$26,053 and \$22,236 in 2019 and 2018, respectively		76,052		65,794		_		_	
Contributions receivable, net, due in less than 1 year		-		-		94		90	
Due from third party payors		-		330		-		-	
Supplies		3,659		3,530		-		-	
Other receivables		6,501		11,602		-		-	
Prepaid expenses and other		6,105		7,007		42			
Total current assets		161,238		175,338		3,933		5,035	
Long-term investment and restricted funds									
Board-designated for capital, debt and workers' compensation		160,655		155,721		-		-	
Held by trustee		20,872		64,063		-		-	
Restricted funds		41		2,802		- 110		-	
Unrestricted Capital assets, net		738,844		- 738,497		110		-	
Other assets		730,044		730,437		_		_	
Contributions receivable, net, due in more than 1 year		-		-		1,733		2,872	
Other noncurrent assets		5,357		2,992		· -		<u> </u>	
Total assets		1,087,007		1,139,413		5,776		7,907	
Deferred outflows of resources									
Deferred outflows of resources - goodwill		4,033		4,705		_		_	
Deferred outflows of resources - postemployment medical benefits (OPEB)		4,786		7,471		-		-	
Deferred outflows of resources - pension		58,674		31,974		-		-	
Total deferred outflows		67,493		44,150		-		-	
Total assets and deferred outflows of resources	\$	1,154,500	\$	1,183,563	\$	5,776	\$	7,907	
Liabilities and Net Assets	_		_		_		_		
Current liabilities									
Current portion of long-term debt	\$	8,892	\$	7,491	\$	_	\$	_	
Accounts payable and accrued expenses	•	26,847	•	47,822	•	-	•	26	
Due to foundation		2,376		2,860		-		-	
Due to third party payors		3,508		6,466		-		-	
Accrued liabilities									
Payroll related		13,048		11,310		-		-	
Vacation Health benefits		16,175		15,277		-		-	
Interest		4,325 11,933		4,889 12,090		-		-	
Other		17,877		20,836		-		_	
Total current liabilities		104,981		129,041		_		26	
		,		.20,0					
Long-term liabilities Workers' compensation claims		5,970		6,445		_		_	
Net pension liability		63,510		42,389		_		-	
Net postemployment medical benefits (OPEB)		37,299		70,252		_		_	
Long-term debt, net of current maturities		224,877		232,292		-		-	
Long-term debt, general obligation bonds		335,824		338,739		-		-	
Total long-term liabilities		667,480		690,117		-		-	
Total liabilities		772,461		819,158		-		26	
Deferred inflows of resources									
Deferred inflows of resources - postemployment medical benefits (OPEB)		25,487		1,387		_		_	
Deferred inflows of resources - pension		19,436		20,216		_		_	
Total deferred inflows							_		
		44,923		21,603		-	_	-	
Net position		407.00		000 700					
Net investment in capital assets		187,907		222,739		- - 604		7.040	
Restricted - expendable Restricted for minority interest - nonexpendable		29,276 4,301		32,216 4,799		5,631		7,848	
Unrestricted		115,632		83,048		145		33	
Total net position		337,116	-	342,802		5,776	_	7,881	
·		331,110	- —	J+Z,0UZ		3,110	_	1,001	
Total liabilities, deferred inflows of resources and net position	æ	1 154 500	¢	1 182 562	¢	5 77¢	¢	7 007	
ובסטנונכס מווע ווכנ איסונוטו!	\$	1,154,500	\$	1,183,563	\$	5,776	\$	7,907	

The accompanying notes are an integral part of these financial statements.

## Washington Township Health Care District Statements of Revenues, Expenses, and Changes in Net Position Years Ended June 30, 2019 and 2018

(in thousands)	Dis	trict		Foundation			
	2019		2018		2019		2018
Operating revenues							
Net patient service revenues	\$ 520,294	\$	505,529	\$	-	\$	_
Other	11,661		11,536		-		-
Contributions	3,025		4,119		1,342		4,523
Contributed services					638		572
Total operating revenues	534,980		521,184		1,980	_	5,095
Operating expenses							
Salaries and wages	227,166		209,685		-		-
Employee benefits	85,640		80,189		-		-
Supplies	65,798		60,562		-		-
Professional fees	66,348		65,044		-		-
Purchased services	40,626		38,752		-		-
Depreciation	43,829		34,032		-		-
Insurance Donations	1,708		1,218		3,035		4,132
Other operating expenses	13,081		12,748		1,103		1,235
Total operating expenses	 544,196		502,230		4,138		5,367
Operating income (loss)			18,954		(2,158)		
. ,	 (9,216)		10,934		(2,130)		(272)
Non-operating revenues and expenses	4.070		2.404		50		00
Investment income  Net increase (decrease) in the fair value of investments	4,279 3,638		3,494 (2,710)		53		92
Interest expense, including amortization of premiums	3,036		(2,710)		-		-
and discounts on bonds payable	(17,786)		(6,984)		_		_
Property tax revenue	17,185		16,260		_		_
Bond issuance costs	(930)				_		_
Other non-operating income	680		244		_		
Total non-operating revenues and expenses	7,066		10,304		53		92
Increase (decrease) in net position before other changes	(2,150)		29,258		(2,105)		(180)
Minority interest - additional contributions from	349		-				
Minority interest - distributions to	(1,483)		(1,234)		-		-
Morris Hyman Critical Care Pavilion Transition	(2,402)		-		-		-
Special Use Grant			1_				<u> </u>
Increase (decrease) in net position after other changes	 (5,686)		28,025		(2,105)		(180)
Net position							
Beginning of year	342,802		314,777		7,881		8,061
End of year	\$ 337,116	\$	342,802	\$	5,776	\$	7,881

## Washington Township Health Care District Statements of Cash Flows Years Ended June 30, 2019 and 2018

(in thousands)	District				Foundation			
		2019		2018		2019		2018
Cash flows from operating activities								
Cash received from patient service activities	\$	510,036	\$	504,363	\$	-	\$	-
Other cash receipts		11,661		11,536		2,477		2,987
Cash payments to suppliers  Cash payments to employees and employee benefit programs		(191,944) (322,589)		(182,733) (293,618)		(533)		(663)
Net cash provided by (used in) operating activities	-	7,164		39,548	-	1,944		2,324
Cash flows from noncapital financing activities	-	7,104		00,040		1,544		2,027
Donation from Foundation to District		3.025		4,119		(3,025)		(4,119)
Sale of net assets to minority shareholders in		-,		.,		(-,)		( ., ,
Washington Outpatient Surgery Center, LLC		349		-		-		-
Net assets distributed to minority shareholders in Washington		(4.400)		(4.004)				
Outpatient Surgery Center, LLC Morris Hyman Critical Care Pavilion Transition		(1,483) (2,402)		(1,234)		-		-
Other donations		(2, 102)		-		(10)		(13)
Net cash provided by (used in)	<u></u>							
noncapital financing activities		(511)		2,885		(3,035)		(4,132)
Cash flows from capital and related financing activities								
Purchases of capital assets		(62,970)		(79,025)		-		-
Principal paid on debt Interest paid on debt		(7,585) (26,590)		(5,647) (25,099)		-		-
Proceeds from property taxes levied by the County		17,857		17,055		-		-
Net cash provided by (used in) capital and		,		,				
related financing activities		(79,288)		(92,716)		-		-
Cash flows from investing activities	<u></u>							
Purchases of investments		(200,254)		(195,945)		(68)		(3,070)
Sales of investments		265,092		218,247		670		5,290
Investment income Other Non-operating income received		5,641		4,600		53		(92)
		4,184 74,663		4,286 31,188		655		2,128
Net cash provided by (used in) investing activities  Net increase (decrease) in cash and cash equivalents		2,028		(19,095)		(436)		320
. , ,		2,020		(19,093)		(430)		320
Cash and cash equivalents Beginning of year		33,307		52,402		1,550		1,230
End of year	\$	35,335	\$	33,307	\$	1,114	\$	1,550
Reconciliation of operating income to net cash	<u>*</u>		<u> </u>		Ť	.,	Ť	1,000
provided by operating activities								
Operating income (loss)	\$	(9,216)	\$	18,954	\$	(2,158)	\$	(272)
Adjustments to reconcile operating income to net cash								
provided by operating activities  Depreciation		43,829		34,032		_		
Loss on disposal of fixed assets				35		-		_
Provision for doubtful accounts		49,584		42,345		-		-
Amortization of goodwill		672		672		-		-
Pension funding		(28,875)		(22,300)		-		-
Postemployment medical benefits (OPEB) funding Net change in deferred outflows and inflows		(6,400) 22,748		(5,995) 9,628		-		
Donations		(3,025)		(4,119)		3,035		4,132
Changes in assets and liabilities								
Accounts receivables		(59,842)		(43,511)		1,135		(1,536)
Supplies, prepaid expenses, and other current assets Other assets		4,873 (2,365)		(2,564) (2,009)		(42)		-
Due to foundation		(484)		(947)		-		_
Due from/to third party payors		(2,628)		(2,906)		-		-
Accounts payable and accrued expenses		328		2,931		-		-
Payroll, vacation, and health accrued liabilities Other liabilities		2,072 (4,107)		2,874 12,428		(26)		-
Net cash provided by (used in) operating activities	\$	7,164	\$	39,548	\$	1,944	\$	2,324
. , , , , ,	φ	1,104	φ	55,540	\$	1,344	φ	2,024
Noncash transactions Capitalized interest	\$	7,123	\$	18,308	\$	_	\$	_
Accounts payable and accrued expenses for	Ψ	.,.20	Ψ	. 5,555	¥		Ψ	
property and equipment purchases		4,351		25,654		-		-
Capitalized Leases		181		126		-		-
Contributed services Contributed investments		-		-		638 48		572 87
SS.II. Saled III Collinolite		-		-		70		01

The accompanying notes are an integral part of these financial statements.

## Washington Township Health Care District Notes to Financial Statements June 30, 2019 and 2018

#### 1. Organization and Summary of Significant Accounting Policies

#### Organization

#### **District**

Washington Township Health Care District (the District) is a political subdivision of the State of California organized under the Local Health Care District Law, as set forth in the Health and Safety Code of the State of California, and is considered a Local Government Agency (Local Agency). It is exempt from federal and state income taxes. The District's mission is to provide broad healthcare services to its residents. The District's boundaries encompass an area of approximately 124 square miles in southern Alameda County. The District operates Washington Hospital (the Hospital), a 341-bed licensed acute care hospital located in Fremont, California. Included within the District boundaries are the cities of Fremont, Newark and Union City, the southern portions of the city of Hayward and the unincorporated area known as Sunol.

The District is the sole corporate member of Washington Township Hospital Development Corporation (DEVCO). DEVCO was formed in 1984 to train medical personnel, develop medical treatment programs, perform medical research and development, and render medical services to the general public. The DEVCO Board is appointed by the District's Board. DEVCO contractually operates a radiation oncology center and also operates an outpatient rehabilitation center and an urgent care clinic. On July 1, 2010, DEVCO purchased a controlling interest in the Washington Outpatient Surgery Center, LLC (WOSC) and has blended its financial statements since this date. DEVCO is considered a component unit of the District, and is blended in the District's financial statements based on the extent of District management's involvement in, and oversight of, DEVCO's operations and financial activity.

DEVCO is the sole corporate member of Washington Township Medical Foundation (WTMF). WTMF was formed on November 1, 2010 to operate a multi-specialty medical clinic under the applicable provisions of the California Health and Safety Code. WTMF is considered a component unit of the District, and is blended in the District's financial statements based on the extent of District and DEVCO management's involvement and oversight of WTMF's operations and financial activity.

The accompanying financial statements include the accounts and transactions of the Hospital, DEVCO and WTMF. All significant inter-company accounts and transactions have been eliminated in the financial statements.

#### **Foundation**

Washington Hospital Healthcare Foundation (the Foundation), founded in 1982, is a California non-profit corporation exempt from federal and state income tax. The Foundation was established to raise funds for the operation, maintenance, and modernization of the facilities of the District, its related corporations, and sponsored programs which benefit the District. Accordingly, the Foundation is considered a component unit of the District and is discretely presented in the District's financial statements. Complete financial statements for the Foundation can be obtained from the Foundation at 2000 Mowry Avenue, Fremont, CA 94538.

## Washington Township Health Care District Notes to Financial Statements June 30, 2019 and 2018

#### Accounting Standards District

Pursuant to Government Accounting Standards Board ("GASB") Statement 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 Financial Accounting Standards Board ("FASB") and American Institute of Certified Public Accountants ("AICPA") Pronouncements, the accompanying financial statements have been prepared in accordance with the codified pronouncements and all subsequent applicable GASB pronouncements.

#### **Foundation**

As a private non-profit organization, the Foundation reports under the Financial Accounting Standards Board (FASB) standards, including generally accepted accounting principles for not-for-profit organizations. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. Other than minor nomenclature changes, no modifications have been made to the Foundation's financial information in the District's financial reporting entity for these differences.

#### **Use of Estimates**

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. The District's most significant estimates relate to patient accounts receivable allowances, amounts due to third-party payors, self-insurance liabilities and employee benefit costs. The Foundation's most significant estimates relate to allowances for uncollectible pledges and net present value of contributions receivable. Actual results may differ from those estimates.

#### **Proprietary Fund Accounting**

The District utilizes the proprietary fund method of accounting whereby revenues and expenses are recognized on the accrual basis and financial statements are prepared using the economic resources measurement focus.

#### **Cash and Cash Equivalents**

Cash and cash equivalents include investments in highly liquid debt instruments with an original maturity of three months or less.

Due to the District's status as a Local Agency, amounts in the District's deposit accounts are considered to be public funds, which, by State statute, are required to be collateralized, with pledged securities, by the depository bank. The value of the pledged securities, in addition to the deposit insurance provided by the Federal Deposit Insurance Corporation, equals or exceeds the District's carrying value. Collateral is held by the depository bank's trust department in the name of the District.

#### **Contributed Services**

Certain general and administrative support to the Foundation is provided by the District. The value of the services is recorded as a contribution in the Foundation and an equivalent amount is included in operating expense of the District.

## Washington Township Health Care District Notes to Financial Statements

### June 30, 2019 and 2018

#### **Contributions Received**

Contributions are recognized by the Foundation as revenues in the period received. Contributions with donor-imposed restrictions that are met in the same year as received are reported as with donor restrictions and then reclassified from with donor restrictions to without donor restrictions. Contributions are derived primarily from donors in Northern California.

#### **Promises to Give**

The Foundation records unconditional promises to give that are expected to be collected within one year in contributions at net realizable value. Unconditional promises to give that are expected to be collected in future years are recorded at the present value of their future cash flows. The discounts on those amounts are computed using rates representative of market participants' perspectives. Among other things, this takes into consideration when the promise to give is expected to be collected, past collection experience, the Foundation's policy on enforcing promises to give, and creditworthiness of the donor. Amortization of the discounts is included in contribution revenue. Conditional promises to give are not included as revenue until the conditions are substantially met.

#### **Donations Granted**

Donations granted by the Foundation are recognized as expenses in the period made and as decreases of assets or increases of liabilities, depending on the form of benefits given.

#### **Supplies**

The inventory of supplies is valued on a first-in, first-out basis.

#### **Long-Term Investment and Restricted Funds**

Long-term investments and restricted funds are invested in corporate debt securities, United States Treasury bonds and government agency debt issues. These investments are measured at fair value, which is determined based upon quoted market prices. These investments are exposed to various risks, such as interest rate, market and credit risks. Investments set aside for future capital improvements, or for funding insurance are considered to be Board-designated funds. These and other investments, whose use has been limited by financial arrangements, are classified as long- or short-term investment funds. Investments whose use by the District has been limited by Foundation donors to a specific time period or purpose are classified as restricted funds.

#### **Capital Assets**

Capital assets are recorded at cost. District assets with an original cost of \$500 or more are considered capital assets. Depreciation is provided over the useful life of each class of depreciable assets and is computed using the straight-line method. Expenditures that substantially increase the useful lives of existing assets are capitalized. Routine maintenance and repairs are expensed as incurred.

Depreciable lives by property classification are as follows:

Land improvements	2-25 years
Buildings	10-40 years
Equipment	3-20 years

Interest income and cost incurred on borrowed funds during the period of construction of capital assets are capitalized as a component of acquiring those assets.

### Washington Township Health Care District Notes to Financial Statements June 30, 2019 and 2018

#### **Deferred Inflows and Outflows of Resources**

In addition to assets, liabilities and net position, the statement of financial position includes separate sections for deferred outflows of resources and deferred inflows of resources. A deferred outflow represents a consumption or use of net position, applicable to a future period that will not be recognized as an outflow (expense) until that future period. Similarly, a deferred inflow represents an acquisition of net position, applicable to a future period that will not be recognized as an inflow (revenue) until that future period. The District has deferred outflows of resources related to goodwill (described further under Business Combinations and Goodwill below), and both deferred inflows and deferred outflows of resources related to pension and other postemployment medical benefits (OPEB) both of which are described further under Note 12, Employee Benefit Plans.

#### **Business Combinations and Goodwill**

The District adopted GASB 69, *Government Combinations and Disposals of Government Operations* in fiscal year 2015. In connection with this adoption, the goodwill associated with the July 2010 purchase of a controlling interest in the WOSC was assigned a life of fifteen years. *Other operating expenses* for fiscal years 2019 and 2018 each include annual expense of \$0.7 million for amortization of this goodwill.

Within the Statements of Net Position, unamortized goodwill is reflected in *Deferred outflows of resources – goodwill*.

There were no new business combinations in fiscal year 2019 or fiscal year 2018.

#### **Risk Management**

The District is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; employee health, dental, and accident claims; and medical malpractice. The District utilizes both commercial insurance and self-insurance for claims arising from such matters. The District is self-insured for workers' compensation claims, health, vision and dental claims, and is self-insured for amounts in excess of specified retention amounts for hospital professional and general liability (including directors' and officers') claims.

#### **Self-Insurance Plans**

The District is self-insured for workers' compensation benefits for employees. An actuarial estimate of future claims payments are accrued as a long-term liability. This estimate is based on the expected, undiscounted payments. Assets have been set aside for future payments of workers' compensation benefits, related expense, and the cost of administering the plan. These assets are classified as long-term investment funds in the accompanying financial statements.

The District provides eligible employees with health, vision and dental benefits through self-insured programs administered by Blue Shield, Vision Service Plan and Delta Dental, respectively. The accrued liabilities for claims arising from these programs are estimated based upon annual actuarial reviews and are recorded at the expected, undiscounted amounts.

The District is a member of and participates in a group professional and general liability (including directors and officers coverage) group insurance program through BETA Healthcare Group (BETA). BETA is a joint powers authority whose members are district hospitals and county facilities in California. Amounts paid to BETA by each member represent actuarially determined assessments of claims payable, and estimated incurred, but not reported, claims that are adjusted

## **Washington Township Health Care District**

Notes to Financial Statements June 30, 2019 and 2018

periodically based on the claims experience for each member hospital. Claims in excess of specified retention amounts are the responsibility of individual program participants.

The District has claims-made coverage for excess claim amounts, up to \$40 million per year, for professional and general liability through BETA. The District converted coverage for these liabilities from occurrence-based to "claims-made" on July 1, 2004. The District records actuarially-determined liabilities related to this coverage for 1) tail liability (based on claims associated with occurrences subsequent to July 1, 2004), 2) unreported claims from occurrences prior to July 1, 2004 (subject to the deductible limit) and 3) deductible amounts for currently open claims. The accrued liabilities are recorded at the expected, undiscounted amounts.

#### **Net Position**

#### District

Net position is composed of the following categories:

#### Net Investment in Capital Assets

Capital assets, net of accumulated depreciation reduced by outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets.

#### Restricted - Expendable

Net position, whose use by the District is subject to externally-imposed restrictions that can be fulfilled by actions of the District, pursuant to those restrictions, or that expire by the passage of time.

#### Restricted for Minority Interest - Nonexpendable

Net position of a legally separate organization attributable to other participants. In July 2010, the District acquired the WOSC and concurrently sold a minority interest in the entity to area physicians. No gain on sale was recognized upon the sale of the minority interest. During 2019, the WOSC earned operating income of approximately \$1.3 million. The District distributed a portion of the minority interest's share of 2018 earnings in fiscal year 2019.

#### Unrestricted

Unrestricted net position that is neither restricted nor included in net investment in capital assets. Unrestricted net position may be designated for specific purposes by management or the Board of Directors.

When an expense is incurred where both restricted and unrestricted net positions are available for use, the District applies restricted net position first.

#### **Foundation**

The net assets of the Foundation and changes therein are classified and reported as follows:

#### With Donor Restrictions

Net assets with donor restrictions represent contributions which are subject to donor-imposed restrictions that can be fulfilled by actions of the Foundation pursuant to those stipulations or by the passage of time. For presentation, these amounts are labeled as "Restricted-expendable" in the accompanying financial statements.

#### Without Donor Restrictions

Net assets without donor restrictions represent those resources of the Foundation that are not subject to donor-imposed stipulations. The only limits on net assets without donor restrictions are

### Washington Township Health Care District Notes to Financial Statements June 30, 2019 and 2018

broad limits resulting from the nature of the Foundation and the purposes specified in its articles of incorporation or bylaws, and limits resulting from contractual agreements, if any. For presentation, these amounts are labeled as "Unrestricted" in the accompanying financial statements.

## Concentration of Credit Risk

#### **District**

Financial instruments that potentially subject the District to concentration of credit risk consist principally of cash equivalents and patient accounts receivable.

The District invests its cash and cash equivalents in highly rated financial instruments including insured deposits and the Local Agency Investment Fund (LAIF). All of the District's investments, including assets held by trustees, are collateralized and/or are held by the District, or its agent, in the District's name. Other than U.S. Treasury obligations, LAIF funds, and money market mutual funds, there is no significant concentration in one investment or group of similar investments.

The District's concentration of credit risk relating to patient accounts receivable is limited by the diversity and number of the District's patients and payors. Patient accounts receivable consists of amounts due from governmental programs, commercial insurance companies, private pay patients and other group insurance programs. Reimbursements from the Medicare program accounted for approximately 26 percent and 25 percent of the District's net patient service revenues for the fiscal years ended June 30, 2019 and 2018, respectively. Medicare (17 percent) is the only payor representing more than ten percent of the District's net patient accounts receivable as of June 30, 2019. The District maintains an allowance for doubtful accounts based on the expected collectability of patient accounts receivable.

#### **Foundation**

Financial instruments that potentially subject the Foundation to concentrations of credit risk consist principally of cash equivalents and pledged contributions receivable.

The Foundation invests its cash and cash equivalents in highly rated financial instruments including insured deposits. The District holds a portion of the Foundation assets in the District's LAIF account.

The Foundation maintains an allowance for uncollectible pledges based on the expected collectability of pledges. The Foundation had 163 donor pledges, with the largest individual pledge representing approximately 32.7 percent of the total pledge receivable balance, as of June 30, 2019. The Foundation had 209 donor pledges, with the largest individual pledge representing approximately 23.3 percent of the total pledge receivable balance, as of June 30, 2018.

#### Statements of Revenues, Expenses, and Changes in Net Position

For purposes of display, transactions deemed by management to be ongoing, major, or central to the provision of health care services are reported as operating revenues and expenses. Peripheral or incidental transactions, which include property tax revenues, interest expense, investment income, changes in unrealized gains and losses, rental income and bond issuance costs are reported as non-operating revenues and expenses.

#### **Net Patient Service Revenues**

Net patient service revenues are reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Reimbursement from third-party payors under various methodologies is based on the level of care provided. Retroactive adjustments are

# Washington Township Health Care District Notes to Financial Statements

June 30, 2019 and 2018

accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined. Retroactive adjustments, related to prior years, including adjustments to prior year estimates, increased net patient service revenues by approximately \$10.9 million in fiscal year 2019 and approximately \$12.7 million in fiscal year 2018.

Laws and regulations governing the Medicare and Medi-Cal programs are complex and are subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change.

#### **Charity Care**

The District provides care without charge to all patients who meet certain criteria under its Charity Care Policy. Because the District does not pursue collection of amounts determined to qualify as charity care, they are not included in net patient service revenues. The District subsidizes the cost of treating patients who are on governmental assistance, where reimbursement is below cost.

#### **Other Revenues**

Other revenues include revenues from cafeteria, laundry, dietary and certain DEVCO operations. Other revenues also include funding under the State of California's Public Hospital Redesign and Incentives in Medi-Cal (PRIME) program. Amounts recorded for the PRIME program were \$3.8 million and \$5.4 million in fiscal years 2019 and 2018, respectively.

#### **Interest Income and Expense**

Interest expense on debt issued for construction projects and income earned on the funds held pending use are capitalized until the projects are placed in service and are depreciated over the estimated useful life of the asset.

### Impairment of Long-Lived Assets

The District is required to evaluate prominent events or changes in circumstances to determine whether an impairment loss should be recorded and that any insurance recoveries be netted with the impairment loss. Based on management's evaluation, there were no impairment losses in fiscal years 2019 and 2018.

### **Income Taxes**

#### **District**

The District operates under the purview of the Internal Revenue Code, Section 115, and corresponding California Revenue and Taxation Code provisions. As such, it is not subject to state or federal taxes on income. However, income from the unrelated business activities of the District may be subject to income taxes.

#### **Foundation**

The Foundation is a California non-profit corporation; exempt from federal and state income tax as a 501(c)(3) organization.

#### **Property Tax Revenue**

The District receives property taxes that are assessed by Alameda County for the service of the general obligation bond principal and interest payments. The District records these revenues as non-operating income.

#### **Special Item**

Concurrent with the opening of the Hyman Pavilion, patients were moved into the building and building operations commenced on November 13, 2018. The Pavilion move was anticipated and

within the control of management. Although the nature of the expenses (wages and training) was not unusual for the District, the expenses were significant and infrequent and, accordingly, qualified for treatment as a special item, reported separately before extraordinary items.

### New Accounting Pronouncements District – Adopted

In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, effective for financial statements for periods beginning after June 15, 2018, (fiscal year 2019 for the District) with earlier adoption encouraged. An Asset Retirement Obligation (ARO) is a legally enforceable liability associated with the retirement of a tangible capital asset. Under GASB 83, an entity that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a related liability. The District's adoption of this standard in fiscal year 2019 did not impact the amounts presented in the financial statements.

In April 2018, the GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, effective for financial statements for periods beginning after June 15, 2018 (fiscal year 2019 for the District), with earlier adoption encouraged. The primary objective of this Statement is to expand and improve financial statement footnote disclosures related to debt, including direct borrowing and direct placements. Adoption of this guidance by the District was limited to additional disclosure regarding the consequences related to breach of covenants related to existing District debt.

#### District - Not Applicable

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*, effective for financial statements for periods beginning after December 15, 2018 (fiscal year 2020 for the District), with earlier adoption encouraged. The objective of this Statement is to improve guidance regarding the identification, accounting and financial reporting of fiduciary activities by state and local governments. This guidance is not applicable for the District.

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*, effective for financial statements for periods beginning after December 15, 2020 (fiscal year 2021 for the District), with earlier application encouraged. The objectives of this statement are to standardize disclosures related to conduit debt obligations. This guidance is not applicable for the District.

#### District - Pending Adoption

In June 2017, the GASB issued Statement No. 87, *Leases*, effective for financial statements for periods beginning after December 15, 2019 (fiscal year 2021 for the District), with earlier adoption encouraged. This Statement requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases. For the District, these changes are expected to primarily impact the accounting for real property leases, and management is continuing to evaluate the effect of this standard on the District's financial statements.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the end of a Construction Period*, effective for financial statements for periods beginning after December 15, 2019 (fiscal year 2021 for the District), with earlier adoption encouraged. The objectives of this Statement are to enhance the relevance and comparability of information about capital assets and to simplify accounting for interest cost incurred before the end of the construction period. Management is currently evaluating the effect of this standard on the District's financial statements.

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61*, effective for financial statements for periods beginning after December 15, 2018 (fiscal year 2020 for the District), with earlier application encouraged. The objectives of this Statement are to improve the consistency and comparability of reporting an entity's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. Management is currently evaluating the effect of this standard on the District's financial statements.

#### Foundation - Adopted

In August 2016, the FASB issued ASU 2016-14, *Presentation of Financial Statements for Not-for-Profit Entities*, effective for periods beginning after December 15, 2017 (fiscal year 2019 for the Foundation). ASU 2016-14 revises the not-for-profit financial reporting model, streamlining and clarifying net asset reporting, providing flexibility regarding the definitions of reported operating subtotals, and imposing new reporting requirements related to expenses. The primary impact of adoption of this standard by the Foundation in fiscal year 2019 was nomenclature changes related to net asset, revenue and expense categories and additional disclosure requirements related to functional expenses and liquidity.

#### Foundation - Pending Adoption

In January 2016, the FASB issued ASU 2016-01, *Recognition and Measurement of Financial Assets and Financial Liabilities*, effective for not-for-profit entities for periods beginning after December 15, 2018 (fiscal year 2020 for the Foundation). ASU 2016-01 requires separate presentation of financial assets and financial liabilities, by measurement category and form of financial asset, on the balance sheet or in the accompanying notes to the financial statements. Management is currently evaluating the effect of this standard on the financial statements.

#### 2. Patient Revenues

Patient revenues consist of the following:

(in thousands)	2019	2018
Gross patient charges		
Routine inpatient services	416,792	\$ 390,147
Ancillary inpatient services	1,078,848	1,105,208
Outpatient services	748,284	609,927
	2,243,924	2,105,282
Less: Charity care	(2,658)	(4,135)
Gross patient service revenues	2,241,266	2,101,147
Deductions from gross patient service revenues		
Contractual allowances for statutory and negotiated rates	1,671,388	1,553,273
Provision for doubtful accounts	49,584	42,345
	1,720,972	1,595,618
Net patient service revenues	520,294	\$ 505,529

The District has agreements with third-party payors that provide for payments to the District at amounts that differ from established rates. Inpatient acute care services rendered to Medicare program beneficiaries are paid at prospectively determined rates-per-discharge. These rates vary according to a patient classification system that is based on clinical, diagnostic, and other factors. The District also receives Medicare Disproportionate Share (DSH) reimbursements for services provided to a disproportionate percentage of low-income patients. The Medicare program pays hospitals for outpatient services under the prospective payment system known as Ambulatory Payment Classifications (APCs). Under APCs, the District is paid a prospectively determined rate based on the diagnosis and procedures provided to patients. Outpatient physical therapy, speech therapy, occupational therapy, and laboratory are paid based upon prospectively determined fee schedules. The Hospital is reimbursed for cost reimbursable items at a tentative rate, with final settlements determined after submission of annual cost reports by the Hospital and audits thereof by the Medicare fiscal intermediary. The Hospital's cost reports have been finalized for all fiscal years through June 30, 2016.

Services provided to Medi-Cal program beneficiaries were reimbursed at negotiated per-diem rates for inpatient services provided through June 30, 2014. Effective July 1, 2014, an All Patient Refined Diagnosis Related Group (APR-DRG) payment methodology replaced the per-diem reimbursement model. Outpatient services to Medi-Cal beneficiaries are reimbursed according to a State fee schedule.

The District has also entered into payment agreements with certain commercial insurance carriers and preferred provider organizations. The methods for payment under these agreements include prospectively determined rates-per-discharge, discounts from established charges, and prospectively determined per diem rates. The District receives reimbursement from various payors under the State of California Division of Workers' Compensation program, based upon a pre-determined fee schedule.

Billings relating to services rendered are recorded as net patient service revenue in the period in which the service is performed, net of contractual and other allowances, which represent differences between gross charges and the estimated receipts under such programs. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined. Receivables for patient care are also reduced for allowances for uncollectible accounts.

The process for estimating the ultimate collection of receivables involves significant assumptions and judgments. Account balances are written off against the allowance when management determines it is probable the receivable will not be recovered. The use of historical collection and payor reimbursement experience is an integral part of the estimation of reserves for uncollectible accounts. Revisions in estimated reserves for uncollectible accounts are recorded as an adjustment to the provision for bad debts.

At the current time there is uncertainty about reimbursements from government programs. The Centers for Medicare and Medicaid Services have proposed reductions in rates, which would result in a decrease in Medicare reimbursements. The State budget contains proposed health care budget cuts that may affect reimbursements for non-contracted Medi-Cal services. The ultimate outcome of these proposals and other market changes cannot presently be determined.

State of California Assembly Bill ("AB") 1383 of 2009, as amended by AB 1653 (Statutes of 2010) established a series of Medicaid supplemental payments funded through a "Quality Assurance Fee (QAF)" and a "Hospital Fee Program (Program)", which are imposed on certain California hospitals. The original effective date of the HFP was April 1, 2009 through December 31, 2010 and is predicated, in part, on the enhanced Federal Medicaid Assistance Percentage ("FMAP") contained in the American Reinvestment and Recovery Act ("ARRA"). The Program was made permanent by the passage of Proposition 52 in November 2016. The current Program relates to the period from January 1, 2017 through June 30, 2019. The Program makes supplemental payments to hospitals for various health care services and supports the state's effort to maintain health care coverage for children. The District, designated as a public hospital, is exempt from paying the QAF; however, the District receives supplemental payments under the Program. For fiscal years 2019 and 2018, the District recognized \$4.7 million and \$3.5 million, respectively. Program revenues have been reported as net patient service revenues.

Non-Designated Public Hospitals (NDPHs), including the District, were authorized, in 2011's AB 113, to use intergovernmental transfers (IGTs) to obtain federal supplemental funds for Medi-Cal inpatient fee-for-service. The IGTs are used to bring NDPHs, in the aggregate, up to their federal upper payment limit (UPL). The UPL is the federal maximum available under the Medicaid program, as calculated based on the actual costs of providing care. For fiscal years 2019 and 2018, the District recognized amounts under the IGT Program of \$1.4 million and \$2.5 million, respectively, which have been reported as net patient service revenues.

State of California Assembly Bill 915, *Public Hospital Outpatient Services Supplemental Reimbursement Program*, provides for supplemental reimbursement equal to the federal share of unreimbursed facility costs incurred by public hospital outpatient departments. This supplemental payment covers only Medi-Cal fee-for-service outpatient services. The supplemental payment is based on each eligible hospital's Certified Public Expenditures ("CPE"), which are matched with federal Medicaid funds. For fiscal years 2019 and 2018, the District recorded net patient service revenues of \$1.1 million and \$2.0 million, respectively, related to these payments.

The composition of gross patient revenues by major payor type is as follows:

(in thousands)	2019	2018
Medicare and Medicare HMO	\$ 1,153,012	\$ 1,069,724
Medi-Cal and Medi-Cal HMO	434,552	410,289
Commercial PPO, HMO and others	602,200	576,318
Private pay	 54,160	48,951
Total gross patient revenues	\$ 2,243,924	\$ 2,105,282

### 3. Charity Care

The District maintains records to identify and monitor the level of direct charity care it provides. For fiscal year 2019 and 2018, net patient service revenues exclude charges foregone for charity care services and supplies of approximately \$2.7 million and \$4.1 million, respectively.

### 4. Contributions Receivable

Included in contributions receivable for the Foundation are the following unconditional promises to give:

(in thousands)	2019	2018
Contributions receivable before unamortized		0.400
discount and allowance for uncollectibles	2,141	3,426
Less:		
Allowance for uncollectibles	(64)	(68)
Unamortized net present value discount	(250)	(396)
Net contributions receivable \$	1,827	\$ 2,962
Amounts due in		
Less than 1 year \$	94	\$ 90
1 to 3 years	1,733	 2,872
Net contributions receivable \$	1,827	\$ 2,962

The value of net contributions receivable represents the Foundation's expected future cash flows from each pledge. For fiscal years 2019 and 2018, the Foundation used discount rates of 5.75 percent and 5.0 percent, respectively. The rate used for each year is based on management's estimate of the risk-free rate, adjusted for the risk of donor default.

#### 5. Restricted Net Position and Net Assets

#### **District**

The District's restricted net position is expendable for the construction of new facilities for emergency and critical care services.

#### **Foundation**

The Foundation's net assets with donor restrictions are available for the following programs:

(in thousands)	2019			2018
Hyman Pavilion	\$	2,982	\$	5,442
Health-related services		824		769
Emergency room and critical care		426		308
Surgical services		341		253
Trauma rooms		264		264
Community Mammography		224		209
Pathways hospice		220		230
Education and professional recognition		196		211
Special care nursery		102		153
Other activities		52		9
Total net assets with donor restrictions	\$	5,631	\$	7,848

### 6. Related-Party Transactions

The District held \$2.4 million and \$2.9 million as of June 30, 2019 and 2018, respectively, of the Foundation's assets in the District's short-term investment account. The Foundation donated \$3.0 million and \$4.1 million to the District for fiscal years 2019 and 2018, respectively. The District also provides additional support for the Foundation by providing free space, utilities and other operating expenses to the Foundation.

### 7. Fair Value

The fair value of certain assets has been estimated using available market information and appropriate valuation methodologies. A fair market value hierarchy for valuation inputs has been established to prioritize them into levels based on the extent to which inputs used in measuring fair value are observable in the market. The level assigned to a particular financial instrument is determined by the lowest level input that is significant to the fair value measurement in its entirety.

These levels are as follows:

Level 1 Values are based on quoted prices (unadjusted) available in active markets for identical assets or liabilities as of the measurement date. Level 1 investments include equity securities and other publicly traded securities. The District has no Level 1 assets or liabilities.

Level 2 Values are based on quoted prices in non-active markets, dealer quotations, or alternative pricing sources for similar assets or liabilities, for which all significant inputs

are observable, either directly or indirectly. Level 2 investments included fixed- or variable-income securities, commingled funds, certain derivatives and other assets that are valued using market information.

Level 3 Values are based on inputs that are generally unobservable for the asset or liability and include situations where there is little, if any, market activity for the investment. The inputs into the determination of fair value for Level 3 investments are based upon the best information available and may require significant management judgment. Level 3 investments include private equity investments, real estate and split interest agreements. The District has no Level 3 assets or liabilities.

Not Leveled Cash and cash equivalents include cash on hand, deposits in banks, certificates of deposit and money market funds. Due to their short-term nature, the carrying amounts of these assets are considered to approximate their fair value.

The fair value of the District's and Foundation's investment assets, measured on a recurring basis at June 30, 2019, is reflected in the following table:

(in thousands)		Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)		Cash and Cash Equivalents (Not Leveled)		Balance at June 30, 2019	
District											
Short-term investments Money market and mutual funds Long-term investment and restricted funds	\$	-	\$	-	\$	-	\$	40,025	\$	40,025	
U.S. Treasuries U.S. Agencies		-		56,564 19,937		-		-		56,564 19,937	
Corporate and municipal bonds Local Agency Investment Fund (LAIF) Money market and mutual funds		- - -		63,998 32,791		- - -		- - 1,839		63,998 32,791 1,839	
Total Investments - District	\$	-	\$	173,290	\$	-	\$	41,864	\$	215,154	
Foundation Short-term investments											
Money market funds and certificates of deposit Short-term investments held by District on behalf of	\$	-	\$	-	\$	-	\$	307	\$	307	
Foundation Local Agency Investment Fund (LAIF) Long-term investment and restricted funds:		-		2,376		-		-		2,376	
Certificates of deposit				-				110		110	
Total Investments - Foundation	\$	-	\$	2,376	\$	-	\$	417	\$	2,793	

The fair value of the District's and Foundation's investment assets, measured on a recurring basis at June 30, 2018, is reflected in the following table:

(in thousands)		Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)		Significant Unobservable Inputs (Level 3)		Cash and Cash Equivalents (Not Leveled)		alance at ne 30, 2018
District Short-term investments										
Money market and mutual funds Long-term investment and restricted funds	\$	-	\$	-	\$	-	\$	38,503	\$	38,503
U.S. Treasuries		-		56,718		-		-		56,718
U.S. Agencies		-		21,938		-		-		21,938
Corporate and municipal bonds		-		54,410		-		-		54,410
Local Agency Investment Fund (LAIF)		-		102,469		-		-		102,469
Money market and mutual funds				-				2,316		2,316
Total Investments - District	\$	_	\$	235,535	\$	_	\$	40,819	\$	276,354
Foundation										
Short-term investments										
Money market funds and certificates of deposit	\$	-	\$	-	\$	-	\$	535	\$	535
Domestic equity funds		-		-		-		-		-
Short-term investments held by District on behalf of				0.000						2.000
Foundation Local Agency Investment Fund (LAIF) Long-term investment and restricted funds:		-		2,860		-		-		2,860
Certificates of deposit		_		_		_		_		_
Total Investments - Foundation	Φ		\$	2,860	\$		•	535	\$	3,395
rotal investments - roundation	Ψ		Ψ	2,000	Ψ		Ψ	333	Ψ	5,595

Significant Level 2 instruments listed in the fair value hierarchy tables above use the following valuation techniques and inputs:

Fixed income funds consist of government securities and corporate bonds. Where identical quoted market prices are not readily available, fair value is determined using quoted market prices and/or other market data for comparable instruments and transactions in establishing prices, as well as discounted cash flow models and other pricing modes. These inputs to fair value are included in industry-standard valuation techniques such as the income or market approach.

Fair value estimates are made at a specific point in time and are based on relevant market information about the financial instrument therefore changes in assumptions could significantly affect these estimates.

Since the fair value has been estimated as of June 30, 2019 and as of June 30, 2018, the amounts that will actually be realized or paid at settlement or maturity of the instruments could be different.

### 8. Long-Term Investment and Restricted Funds

#### District

As of June 30, 2019 and 2018, investment and restricted funds, at fair value, have been set aside as follows:

(in thousands)	2019	2018
Long-term Investment and Restricted Funds Board-designated for capital and debt Workers' compensation fund Funds held by trustee under bond indenture Restricted funds	\$ 156,039 8,967 50,107 41	\$ 172,782 8,593 92,177 2,802
Total funds	215,154	276,354
Short-term investments – required for current liabilities	(33,586)	(53,768)
Total long-term investment and restricted funds	\$ 181,568	\$ 222,586

### **Foundation**

Investments as of June 30, 2019 and 2018, at fair value, are summarized below:

(in thousands)		2018	
Money market and certificates of deposit LAIF held by District on behalf of Foundation	\$	417 2,376	\$ 535 2,860
Total Investments	\$	2,793	\$ 3,395

The District's investment policy permits the following investments:

	Maximum Average Maturity	Maximum Percentage	Maximum Investment
Authorized investment type			
U.S. Treasury obligations	10 years	100%	none
U.S. Government agency securities	10 years	100%	none
State of California or local agency obligations	5 years	100%	none
Corporate bonds	5 years	30%	none
Certificates of deposit	5 years	30%	none
Mortgage pass-throughs	5 years	20%	none
Commercial paper	270 days	40%	10%
Bankers acceptances	180 days	40%	30%
Repurchase agreements	92 days	20%	none
Mutual funds	N/A	20%	none
		As permitted	
LAIF (State Pool Demand Deposits)	N/A	by law	\$ 65,000,000 *

<sup>\*</sup> no maximum for investments of bond proceeds

As of June 30, 2019 the District had the following investments with maturities as follows:

					Inve	stment Mat	uritie	s (in Years)		
(in thousands)	Fai	r Value	Les	s Than 1		1-5		6-10	More	Than 10
Investment type										
U.S. Treasuries	\$	56,564	\$	4,594	\$	47,862	\$	4,108	\$	-
U.S. Government agencies		19,937		313		11,190		2,087		6,347
Corporate bonds		63,998		1,616		62,170		212		-
LAIF (State Pool Demand Deposits)		32,791		32,791		-		-		-
Money market and mutual funds		41,864		41,864		-				
Total investments	\$	215,154	\$	81,178	\$	121,222	\$	6,407	\$	6,347

As of June 30, 2018 the District had the following investments with maturities as follows:

					Inve	stment Mat	uritie	s (in Years)		
(in thousands)	Fai	r Value	Le	ss Than 1		1-5		6-10	Mor	e Than 10
Investment type										
U.S. Treasuries	\$	56,718	\$	11,127	\$	41,689	\$	3,902	\$	-
U.S. Government agencies		21,938		3,385		10,689		2,455		5,409
Corporate bonds		54,410		1,641		51,929		274		566
LAIF (State Pool Demand Deposits)		102,469		102,469		-		-		-
Money market and mutual funds		40,819		40,819						
Total investments	\$	276,354	\$	159,441	\$	104,307	\$	6,631	\$	5,975

Amounts invested in the State of California Local Agency Investment Fund include funds designated for operations and for Board-designated purposes.

#### Interest Rate Risk

As a means of limiting its exposure to fair value losses arising from rising interest rates, the District's investment policy, for assets that are Board-designated for capital, limits investments made by each investment manager to have an average maturity of not more than five years.

#### Credit Risk

The District's investment policies are governed by State statutes that require the District to invest in highly rated and secure cash equivalents, and government and corporate debt securities. The District's policy requires that investments in corporate bonds be rated "A-" or its equivalent or better by a nationally recognized rating service under the "prudent man rule" (Civil Code Sect. 2261 et seq.) as long as the investment is deemed prudent and the type of investment is allowable under current legislation of the State of California (Government Code Section 53600 et seq.). Should the rating fall below the required rating, the District's policies provide for a period under which corrective action is to be taken.

The District's investments at June 30, 2019 are rated as follows:

(in thousands)	Fa	air Value	Ratings		
Investment type U.S. Treasuries	\$	56,564	N	ot rated	
U.S. Government agencies	Ψ	19,937		ot rated	
Corporate bonds		63,998		ee below	
Local agency investment fund		32,791	Ν	ot rated	
Money market and mutual funds		41,864	Ν	ot rated	
Total Investments	\$	215,154			
(in thousands)			A	Amount	
Corporate bonds rating					
AAA			\$	5,272	
AA+				2,831	
AA				6,568	
AA-				8,894	
A+				6,729	
A				22,451	
A-				11,253	
Total corporate bonds			\$	63,998	

### 9. Capital Assets

The District's capital assets activity for fiscal year 2019 consisted of the following:

	I	eginning Balance					Ending Balance
(in thousands)	Jun	ne 30, 2018	Increase	Decrease		Jui	ne 30, 2019
Capital assets, not being depreciated							
Land	\$	27,616	\$ -	\$	-	\$	27,616
Construction in progress		392,243	41,811		(423,612)		10,442
Total capital assets not being depreciated		419,859	41,811		(423,612)		38,058
Capital assets being depreciated							
Land improvements		12,924	2,806		-		15,730
Buildings		391,049	393,883		-		784,932
Fixed and moveable equipment		343,090	32,792		(524)		375,358
Total capital assets being depreciated		747,063	429,481		(524)		1,176,020
Less: Accumulated depreciation							
Land improvements		(12,044)	(1,511)		-		(13,555)
Buildings		(179,652)	(25,432)		-		(205,084)
Fixed and movable equipment		(236,729)	(20,390)		524		(256,595)
Total accumulated depreciation		(428,425)	(47,333)		524		(475,234)
Total capital assets being depreciated, net		318,638	382,148		-		700,786
Total capital assets, net	\$	738,497	\$ 423,959	\$	(423,612)	\$	738,844

At June 30, 2019, the District was in the process of completing several construction and renovation projects. Commitments related to these projects totaled approximately \$4.6 million.

The District's capital assets activity for fiscal year 2018 consisted of the following:

(in thousands)		eginning Balance ne 30, 2017		Increase	D	ecrease	I	Ending Balance ne 30, 2018
Capital assets, not being depreciated Land	\$	27.616	\$	_	\$		\$	27,616
Construction in progress	Ψ	308,214	Ψ	91,716	Ψ	(7,687)	Ψ	392,243
Total capital assets not being depreciated		335,830		91,716		(7,687)		419,859
Capital assets being depreciated Land improvements Buildings Fixed and moveable equipment Total capital assets being depreciated		12,911 386,015 363,506 762,432		13 5,034 7,135 12,182		- (27,551) (27,551)		12,924 391,049 343,090 747,063
Less: Accumulated depreciation Land improvements Buildings Fixed and movable equipment Total accumulated depreciation Total capital assets being depreciated, net	_	(8,096) (167,062) (242,710) (417,868) 344,564		(3,948) (12,590) (21,535) (38,073) (25,891)		27,516 27,516 (35)		(12,044) (179,652) (236,729) (428,425) 318,638
Total capital assets, net	\$	680,394	\$	65,825	\$	(7,722)	\$	738,497

At June 30, 2018, the District was in the process of completing several construction and renovation projects. Commitments related to these projects totaled approximately \$36 million.

The increase in the District's accumulated depreciation includes both operating and non-operating depreciation as detailed below:

(in thousands)	2019	2018
Change in accumulated depreciation		
Operating depreciation expense	\$ 43,829	\$ 34,032
Non-operating depreciation expense	3,504	4,041
Disposal of fixed assets	 (524)	 (27,516)
Total increase in accumulated depreciation	\$ 46,809	\$ 10,557

### 10. Credit Facilities

During the fiscal years 2019 and 2018, WOSC had a short-term \$1.0 million revolving line of credit available. The line of credit was renewed, through September 2021, upon expiration in September 2019. There have been no draws under the line of credit since its inception.

In fiscal year 2015, the District entered into an Irrevocable Standby Letter of Credit (Standby LC) in the amount of \$2.1 million in connection with the construction of the new parking garage (completed in August 2016) and the Hyman Pavilion (completed in November 2018). No draws have been made under the Standby LC which expires March 1, 2020.

### 11. Long-Term Debt

The District issued general obligation bonds in November 2009 for the purpose of providing funds to pay costs related to the construction of a new Central Utility Plant and other major construction projects. The repayment of the general obligation bonds will be funded through property tax assessments to residents of the District.

The District issued revenue bonds in December 2009 to provide funds for the construction of a new building that houses the Center for Joint Replacement and several smaller capital projects. To secure the payment of bond service charges and the performance of its other obligations under the indentures, the District has pledged, assigned, and granted the Hospital's revenues, as a security interest in favor of US Bank N.A. (Trustee), as defined in the Series indentures.

The District issued revenue bonds in November 2010 to provide funds for construction, renovations and expansion of space for medical use. The funds were also used for the purchase of additional medical equipment and expansion of other service areas around the Hospital campus. To secure the payment of bond service charges and the performance of its other obligations under the indentures, the District has pledged, assigned, and granted the Hospital's revenues, as a security interest in favor of US Bank N.A. (Trustee), as defined in the Series indentures.

In November 2013, the District issued two additional series of general obligation bonds (2013 Series A and 2013 Series B), as approved by voters in elections in 2004 and 2012. The combined amount of the two issuances was \$145.5 million. The 2013 bonds were issued to provide funds for the construction of a new parking structure and the Hyman Pavilion which will include facilities for emergency care, intensive care and cardiac care services. The repayment of these general obligation bonds will be funded through property tax assessments to residents of the District.

In October 2015, the District issued revenue refunding bonds (2015 Series A) to refinance the outstanding amounts due on revenue bonds originally issued in 1999. The refunded bonds were originally issued for the purpose of providing funds to pay costs associated with the acquisition, construction and renovation the Hospital's facilities. To secure the payment of bond service charges and the performance of its other obligations under the indentures, the District has pledged, assigned, and granted the Hospital's revenues, as a security interest in favor of US Bank N.A. (Trustee), as defined in the Series indentures.

Also in October 2015, the District issued general obligation bonds (2015 Series B) for \$145.5 million, the remainder of the amount approved by voters in the 2012 election. The 2015 bonds will provide additional funds for the construction of the Hyman Pavilion, as described above. The repayment of these general obligation bonds will be funded through property tax assessments to residents of the District.

In June 2016, the District issued general obligation refunding bonds (2016 Series) to refinance the outstanding amounts due on previously issued 2006 general obligation bonds. The refunded bonds were originally issued to provide funds to pay costs related to the construction of a new Central Utility Plant and other major construction projects. The repayment of the 2016 Series general obligation bonds will be funded through property tax assessments to residents of the District.

In April 2017, the District issued new money revenue bonds (2017 Series A) to provide funds for the continued construction and equipping of the Hyman Pavilion and other capital expenditures. To secure the payment of bond service charges and the performance of its other obligations under the

indentures, the District has pledged, assigned, and granted the Hospital's revenues, as a security interest in favor of US Bank N.A. (Trustee), as defined in the Series indentures.

In June 2017, the District issued revenue refunding bonds (2017 Series B) to refinance the outstanding amounts due on previously issued 2007 revenue bonds. The refunded bonds were originally issued to provide funds for the construction of a new building for the Center for Joint Replacement and several smaller capital projects. To secure the payment of bond service charges and the performance of its other obligations under the indentures, the District has pledged, assigned, and granted the Hospital's revenues, as a security interest in favor of US Bank N.A. (Trustee), as defined in the Series indentures.

The District is also required to meet certain covenants, the most restrictive of which is related to debt service coverage. The District has agreed that the Hospital will maintain a long-term debt service coverage ratio of no less than 1.1 to 1.0 on a yearly basis. The District was in compliance with these covenants as of June 30, 2019 and 2018, maintaining debt service coverage ratios of 3.5 to 1.0 and 4.3 to 1.0, respectively. The Hospital is the sole member of the obligated group for these bonds.

If, for any fiscal year, the long-term debt service coverage ratio falls between 1.0 and 1.1 to 1.0, the District is required to employ an independent consultant to make recommendations which will result in the long-term debt service coverage increasing to 1.1 to 1.0. As long as the District complies with the recommendations and the long-term debt service coverage is no less than 1.0 to 1.0, no further actions are required of the District.

In the event that the long-term debt service coverage ratio falls below 1.0 to 1.0, the Trustee, or a majority of the bondholders, shall be entitled to declare the bonds immediately due and payable.

In fiscal year 2013, the Hospital implemented a time and attendance system for its employees. The purchase of this system was financed under a 5-year installment agreement. Amounts related to this obligation are included in current maturities of long-term debt and long-term debt, as appropriate, at June 30, 2017. As of June 30, 2018, all amounts related to this obligation have been satisfied.

In fiscal years 2015 through 2019, WOSC entered into multi-year lease agreements for surgical equipment. Amounts related to these obligations are included in current maturities of long-term debt and long-term debt, as appropriate.

In December 2016, WOSC entered into an unsecured promissory note to finance the construction of a surgery center in Napa, California. The original amount of the promissory note was \$986,440 at 4.5 percent with a maturity date of January 3, 2022.

A summary of the District's revenue bond, general obligation bond and loans payable activity for the year ended June 30, 2019 is as follows:

Commonstray	(in thousands)	Begir Bala	nce,	Addit	ione		ortization Other	Dor	Ba		Ending Balance,		e Within ne Year
20178 Revenue Refunding Bonds	•	Julie 3	U, 2U IO	Additi	10115	,	Other	Ket	ayments	Jui	ie 30, 20 is	U	ie rear
Plus Issuance premiums	2017B Revenue Refunding Bonds, principal and interest (at 3.00% to 5.00%)	\$	66 690	\$	_	\$	_	\$	(1 090)	\$	65 600	\$	1 170
2017A Revenue Boods	Plus: Issuance premiums		3,424	-		_		_	<u> </u>	_	2,991	_	
principal and interest (at 3.00% to 5.00%)   37,655	•	-		-			(100)		(1,111)				.,
Toti Total 2017A Revenue Bonds Payable 38,906 - (164) (835) 38,107 655 2016 General Obligation Refunding Bonds, principal and interest (at 2,00% to 5,00%) payable semianmualy 29,640 - (450) (1,105) 28,535 1,135 Pus: Issuance premiums 2,954 - (450) (1,105) 31,039 1,135 2015A Revenue Refunding Bonds Payable 32,534 - (450) (1,105) 31,039 1,135 2015A Revenue Refunding Bonds Payable 21,131 - (292) - 839 - (1,140) 2015 Revenue Refunding Bonds Payable 28,251 - (292) (1,740) 25,380 1,815 2015B General Obligation Bonds, principal and interest (at 2,00% to 5,00%) payable semianmualy 27,120 - (292) (1,740) 25,380 1,815 2015B General Obligation Bonds, principal and interest (at 2,00% to 5,00%) payable semianmualy 145,500 - (300) - 145,500 - (300) - 145,500 - (300) - 145,500 - (300) - 145,500 - (300)	principal and interest (at 3.00% to 5.00%) payable semiannually	;			-		-		, ,				655
2016 General Obligation Refunding Bonds, principal and interest (at 20% to 5.00%)													- 655
principal and inferest (at 2.00% to 5.00%) payable semianually 29,640 - (450) - 2,264 - (450) Plus: Issuance premiums 2,954 - (450) (1,105) 31,039 1,135  2015A Revenue Refunding Bonds Payabl 32,594 - (450) (1,105) 31,039 1,135  2015A Revenue Refunding Bonds, principal and interest (at 3.05% to 5.05%) payable semianually 27,120 - (1,740) 25,380 1,815  Plus: Issuance premiums 1,131 - (282) (1,740) 26,219 1,815  2015B General Obligation Bonds, principal and interest (at 3.00% to 5.05%) payable semianually 445,500 - 1 145,500 - 146,954 - 1  Total 2015B General Obligation Bonds Payable 147,004 - (50) - 146,954 - 1  Total 2015B General Obligation Bonds Payable 147,004 - (50) - 146,954 - 1  Total 2015B General Obligation Bonds Payable 147,004 - (50) - 146,954 - 1  Total 2015B General Obligation Bonds Payable 107,338 - (193) - 2,145 - 1  Total 2015B General Obligation Bonds Payable 107,338 - (193) - (17,45) - (27,45) - (27,45)  Total 2015B General Obligation Bonds Payable 107,338 - (193) - (17,45) - (27,45) - (27,45)  Total 2015B General Obligation Bonds Payable 107,338 - (193) - (17,45) - (27,45)	•		36,900		<u> </u>		(104)		(033)		30,107		000
Total 2016 Genr Obligation Refunding Bonds Payabl 32,594 - (450) (1,105) 31,039 1,135  2015A Revenue Refunding Bonds, principal and interest (at 3.25% to 5.00%) payable semiannually 27,120 - (252) - 839 - (262) 1,1740) 25,380 1,815  Total 2015A Revenue Refunding Bonds Payable 28,251 - (262) - (262) 1,1740) 26,219 1,815  2015B General Obligation Bonds, principal and interest (at 3.00% to 5.00%) payable semiannually 145,500 - (50) - 1,454 - (50) - 1,454 - (50) - 1,454 - (50) - 1,455 - (50) - 1,455 - (50) - 1,455 - (50) - 1,455 - (50) - 1,455 - (50) - (50) - 1,455 - (50) - (50) - 1,455 - (50)	principal and interest (at 2.00% to 5.00%)	:	29,640		_		-		(1,105)		28,535		1,135
2015A Revenue Refunding Bonds, principal and interest (at 3.25% to 5.00%) payable semianurully   27,120									- (1.105)				-
principal and interest (at 3.25% to 5.00%) payable seminurully		bl	32,594		<u> </u>		(450)		(1,105)	_	31,039	_	1,135
Files: Issuance premiums	principal and interest (at 3.25% to 5.00%)		27 120		_		_		(1.740)		25 380		1 815
2015B General Obligation Bonds, principal and interest (at 3.00% to 5.00%) payable semiannually							(292)		(1,740)		,		1,013
principal and Interest (at 3.0% to 5.00%) payable semiannually	Total 2015A Revenue Refunding Bonds Payable		28,251				(292)		(1,740)		26,219		1,815
Plus: Issuance premiums	principal and interest (at 3.00% to 5.00%)												
Total 2015B General Obligation Bonds Payable   147,004   .   (50)   .   146,954   .    2013B General Obligation Bonds, principal and interest (at 3.00% to 5.5%) payable semiannually   105,000   .   .   .   .   105,000   720    Plus: Issuance premiums   2,338   .   (193)   .   2,145   .    Total 2013B General Obligation Bonds Payable   107,338   .   (193)   .     107,145   720    2013A General Obligation Bonds, principal and interest (at 4.00% to 5.50%) payable semiannually   40,500   .   .   .   40,500   280    Plus: Issuance premiums   664   .   (44)   .   620   .    Total 2013A General Obligation Bonds Payable   41,164   .   (44)   .   .   620   .    Total 2013A General Obligation Bonds Payable   41,164   .   (44)   .   .   620   .    Total 2013A General Obligation Bonds Payable   41,164   .   .   (44)   .   .   .    2010 Revenue Bonds, principal and interest (at 5.00% to 5.50%) payable semiannually   53,250   .   .   (1,465)   51,785   1,540    Less: Issuance discounts   (840)   .   51   .   (789)   .    Total 2010 Revenue Bonds Payable   52,410   .   51   (1,465)   50,996   1,540    2009 Revenue Bonds, principal and interest (at 5.00% to 6.25%) payable semiannually   48,435   .   .   (1,135)   47,300   1,190    2009 Revenue Bonds Payable   47,853   .   49   .   (533)   .    Total 2010 Revenue Bonds Payable   47,853   .   49   (1,135)   46,767   1,190    2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%) payable semiannually   11,785   .   .   (10)   .    Total 2009 General Obligation Bonds Payable   11,774   .   1   (30)   11,745   45    WOSC 2017 Loan, principal and interest (at 4.50% payable monthly   725   .   .   (243)   482   203    Total WOSC Capital Leases (2015 - 2019), principal and interest (at 4.50% to 5.0%) payable monthly   725   .   .   (243)   482   203    Total WOSC Capital Lease Obligations   389   181   .   (142)   428   139		1.			-		(50)		-		,		-
Principal and interest (at 3.0% to 5.50%)   payable semiannually   105,000   -   -   105,000   720   Pus: Issuance premiums   2,338   -   (193)   -   2,145   -   107,145   720   101,145   720   72		1-										_	
Plus: Issuance premiums													
Total 2013B General Obligation Bonds, Payable 107,338 - (193) - 107,145 720  2013A General Obligation Bonds, principal and interest (at 4.00% to 5.50%) payable semiannually 40,500 40,500 280  Plus: Issuance premiums 664 - (44) - 620 - 1012 280  2010 Revenue Bonds, principal and interest (at 5.00% to 5.50%) payable semiannually 53,250 (1,465) 51,785 1,540  Less: Issuance discounts (840) - 51 - (789) - 1,540  2090 Revenue Bonds, principal and interest (at 5.00% to 6.25%) payable semiannually 48,435 - 51 (1,465) 50,996 1,540  Less: Issuance discounts (582) - 49 - (533)		1			-		- (400)		-		,		720
2013A General Obligation Bonds, principal and interest (at 4,00% to 5,50%)   280	•	1			<del>-</del>				<del>-</del>			•	720
Plus: Issuance premiums	2013A General Obligation Bonds, principal and interest (at 4.00% to 5.50%)												
Total 2013A General Obligation Bonds Payable 41,164 - (44) - 41,120 280 2010 Revenue Bonds, principal and interest (at 5.00% to 5.50%) payable semiannually 53,250 - 51 (1,465) 51,785 1,540 Less: Issuance discounts (840) - 51 - (789) -  Total 2010 Revenue Bonds Payable 52,410 - 51 (1,465) 50,996 1,540 2009 Revenue Bonds, principal and interest (at 5.00% to 6.25%) payable semiannually 48,435 - 5 (1,135) 47,300 1,190 Less: Issuance discounts (582) - 49 - (533) -  Total 2009 Revenue Bonds Payable 47,853 - 49 (1,135) 46,767 1,190 2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%) payable semiannually 11,785 - (30) 11,755 45 Less: Issuance discounts (11) - 1 - (10) -  Total 2009 General Obligation Bonds Payable 11,774 - 1 (30) 11,755 45 WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly 725 - (243) 482 203 Total WOSC 2017 Loan Payable 725 - (243) 482 203 Capital lease obligations WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly 389 181 - (142) 428 139 Total WOSC capital lease obligations		•			-		(44)		-		,		280
2010 Revenue Bonds,   principal and interest (at 5.00% to 5.50%)   payable semiannually   53,250   -   -   (1,465)   51,785   1,540				-	<del>-</del>								280
Less: Issuance discounts													
Total 2010 Revenue Bonds Payable 52,410 - 51 (1,465) 50,996 1,540  2009 Revenue Bonds, principal and interest (at 5.00% to 6.25%) payable semiannually 48,435 (1,135) 47,300 1,190  Less: Issuance discounts (582) - 49 - (533) - Total 2009 Revenue Bonds Payable 47,853 - 49 (1,135) 46,767 1,190  2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%) payable semiannually 11,785 (30) 11,755 45  Less: Issuance discounts (11) - 1 - (10) - Total 2009 General Obligation Bonds Payable 11,774 - 1 (30) 11,745 45  WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly 725 (243) 482 203  Total WOSC 2017 Loan Payable 725 (243) 482 203  Capital lease obligations  WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly 389 181 - (142) 428 139  Total WOSC capital lease obligations	, ,				-				(1,465)				1,540
2009 Revenue Bonds, principal and interest (at 5.00% to 6.25%) payable semiannually					<u> </u>				(1.465)	_			1 5/10
principal and interest (at 5.00% to 6.25%)         48,435         -         -         (1,135)         47,300         1,190           Less: Issuance discounts         (582)         -         49         -         (533)         -           Total 2009 Revenue Bonds Payable         47,853         -         49         (1,135)         46,767         1,190           2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%)         -         -         49         (1,135)         46,767         1,190           Less: Issuance discounts         -         -         -         49         (1,135)         46,767         1,190           Less: Issuance discounts         -         -         -         -         (30)         11,755         45           Less: Issuance discounts         (11)         -         1         -         (10)         -         -         -         (10)         -         -         -         (10)         -         -         -         -         (10)         -         -         -         -         (10)         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -	·		32,410	-	<del>_</del>	_	31	_	(1,403)	_	30,990		1,540
Capital Lease obligations   Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly   Total WOSC capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly   389   181   - (142)   428   139   139   181   - (142)   428   139   139   181   - (142)   428   139   181   - (142)   428   139   181   - (142)   428   139   139   181   - (142)   428   428   139   181   - (142)   428	,												
Total 2009 Revenue Bonds Payable 47,853 - 49 (1,135) 46,767 1,190  2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%) payable semiannually 11,785 (30) 11,755 45  Less: Issuance discounts (11) - 1 - (10) - Total 2009 General Obligation Bonds Payable 11,774 - 1 (30) 11,745 45  WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly 725 (243) 482 203  Total WOSC 2017 Loan Payable 725 (243) 482 203  Capital lease obligations  WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly 389 181 - (142) 428 139  Total WOSC capital lease obligations 389 181 - (142) 428 139	, ,				-		-		(1,135)				1,190
2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%) payable semiannually 11,785 (30) 11,755 45 Less: Issuance discounts (11) - 1 - (10) Total 2009 General Obligation Bonds Payable 11,774 - 1 (30) 11,745 45  WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly 725 (243) 482 203 Total WOSC 2017 Loan Payable 725 (243) 482 203  Capital lease obligations  WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly 389 181 - (142) 428 139  Total WOSC capital lease obligations 389 181 - (142) 428 139					<u> </u>				(4.425)				1 100
principal and interest (at 4.50% to 5.75%) payable semiannually 11,785 (30) 11,755 45 Less: Issuance discounts (11) - 1 - (10)  Total 2009 General Obligation Bonds Payable 11,774 - 1 (30) 11,745 45  WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly 725 (243) 482 203  Total WOSC 2017 Loan Payable 725 (243) 482 203  Capital lease obligations  WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly 389 181 - (142) 428 139  Total WOSC capital lease obligations	•		47,603		<u> </u>		49		(1,135)		40,707	-	1,190
Less: Issuance discounts         (11)         -         1         -         (10)         -           Total 2009 General Obligation Bonds Payable         11,774         -         1         (30)         11,745         45           WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly         725         -         -         (243)         482         203           Total WOSC 2017 Loan Payable         725         -         -         (243)         482         203           Capital lease obligations           WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly         389         181         -         (142)         428         139           Total WOSC capital lease obligations         389         181         -         (142)         428         139	principal and interest (at 4.50% to 5.75%)		11 785		_		_		(30)		11 755		45
WOSC 2017 Loan, principal and interest (at 4.50%) payable monthly         725         -         -         (243)         482         203           Total WOSC 2017 Loan Payable         725         -         -         (243)         482         203           Capital lease obligations           WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly         389         181         -         (142)         428         139           Total WOSC capital lease obligations         389         181         -         (142)         428         139									-				
principal and interest (at 4.50%) payable monthly         725         -         -         (243)         482         203           Total WOSC 2017 Loan Payable         725         -         -         (243)         482         203           Capital lease obligations           WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly         389         181         -         (142)         428         139           Total WOSC capital lease obligations         389         181         -         (142)         428         139	Total 2009 General Obligation Bonds Payable		11,774				1		(30)		11,745		45
Total WOSC 2017 Loan Payable         725         -         -         (243)         482         203           Capital lease obligations           WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly         389         181         -         (142)         428         139           Total WOSC capital lease obligations         389         181         -         (142)         428         139	· ·												
Capital lease obligations         WOSC Capital Leases (2015 - 2019), principal and interest (at 3.49% to 5.00%) payable monthly       389       181       -       (142)       428       139         Total WOSC capital lease obligations       389       181       -       (142)       428       139													
WOSC Capital Leases (2015 - 2019),       389       181       -       (142)       428       139         Total WOSC capital lease obligations       389       181       -       (142)       428       139	·	-	725						(243)		482		203
Total WOSC capital lease obligations         389         181         -         (142)         428         139	WOSC Capital Leases (2015 - 2019),	lv	380		181		_		(142)		428		130
		.,		•									
	' v	\$ 5		\$		\$	(1,525)	\$		\$		\$	

A summary of the District's revenue bond, general obligation bond and loans payable activity for the year ended June 30, 2018 is as follows:

(in thousands)	Beginning Balance, June 30, 2017	Additions	Amortization /Other	Repayments	Ending Balance, June 30, 2018	Due Within One Year
Bonds payable						
2017B Revenue Refunding Bonds,						
principal and interest (at 3.00% to 5.00%) payable semiannually	\$ 66,690	\$ -	\$ -	\$ -	\$ 66,690	\$ 1,090
Plus: Issuance premiums	3,889	-	(465)	-	3,424	ψ 1,000 -
Total 2017B Revenue Refunding Bonds Payable	70,579	-	(465)		70,114	1,090
2017A Revenue Bonds,						
principal and interest (at 3.00% to 5.00%) payable semiannually	37,655		_	_	37,655	635
Plus: Issuance premiums	1,424	-	(173)	-	1,251	-
Total 2017A Revenue Bonds Payable	39,079	-	(173)		38,906	635
2016 General Obligation Refunding Bonds, principal and interest (at 2.00% to 5.00%)						
payable semiannually	30,725	-	-	(1,085)	29,640	1,105
Plus: Issuance premiums	3,441		(487)	- (4.005)	2,954	- 4.405
Total 2016 Gen'l Obligation Refunding Bonds Payab	34,166		(487)	(1,085)	32,594	1,105
2015A Revenue Refunding Bonds, principal and interest (at 3.25% to 5.00%)						
payable semiannually	28,780	-	-	(1,660)	27,120	1,740
Plus: Issuance premiums	1,460		(329)		1,131	
Total 2015A Revenue Refunding Bonds Payable	30,240		(329)	(1,660)	28,251	1,740
2015B General Obligation Bonds,						
principal and interest (at 3.00% to 5.00%) payable semiannually	145,500	_	-	-	145,500	_
Plus: Issuance premiums	1,554		(50)		1,504	
Total 2015B General Obligation Bonds Payable	147,054	-	(50)		147,004	
2013B General Obligation Bonds,						
principal and interest (at 3.00% to 5.50%) payable semiannually	105,000				105,000	
Plus: Issuance premiums	2,530	-	(192)	-	2,338	
Total 2013B General Obligation Bonds Payable	107,530		(192)		107,338	
2013A General Obligation Bonds,						
principal and interest (at 4.00% to 5.50%)	40 500				40.500	
payable semiannually Plus: Issuance premiums	40,500 708	-	(44)	-	40,500 664	-
Total 2013A General Obligation Bonds Payable	41,208		(44)		41,164	
2010 Revenue Bonds,						
principal and interest (at 5.00% to 5.50%)	54.045			(4.005)	50.050	4 405
payable semiannually Less: Issuance discounts	54,645 (877)	-	37	(1,395)	53,250 (840)	1,465
Total 2010 Revenue Bonds Payable	53,768		37	(1,395)	52,410	1,465
2009 Revenue Bonds,				(1,000)		
principal and interest (at 5.00% to 6.25%)						
payable semiannually	49,510	-	-	(1,075)	48,435	1,135
Less: Issuance discounts  Total 2009 Revenue Bonds Payable	(632)		50	(1 07E)	(582)	1 125
•	48,878		50	(1,075)	47,853	1,135
2009 General Obligation Bonds, principal and interest (at 4.50% to 5.75%)						
payable semiannually	11,800	-	-	(15)	11,785	30
Less: Issuance discounts	(12)		1		(11)	
Total 2009 General Obligation Bonds Payable	11,788		1	(15)	11,774	30
Loans payable						
2013 ADP Financing, principal and interest (at 5.32%) payable monthly	76		_	(76)	_	_
Total 2013 ADP Loan Payable	76			(76)		
WOSC 2017 Loan,						
principal and interest (at 4.50%) payable monthly	908	-	-	(183)	725	192
Total WOSC 2017 Loan Payable	908	-	-	(183)	725	192
Capital lease obligations						-
WOSC Capital Leases (2015 - 2017),						
principal and interest (at 3.49% to 5.00%) payable monthly		126	. <del></del>	(158)	389	99
Total WOSC capital lease obligations	421	126	<u> </u>	(158)	389	99
Total long-term debt payable	\$ 585,695	\$ 126	\$ (1,652)	\$ (5,647)	\$ 578,522	\$ 7,491

A summary of the District's revenue bonds and general obligation bonds issuance information is as follows:

	Original Issue	Maturity	Effecti Interest	
(in thousands)	Amount	Date	2019	2018
Bond issue				
2017B Revenue Refunding Bonds	66,690	7/1/2037	3.57%	3.56%
2017A Revenue Bonds	37,655	7/1/2047	3.85%	3.80%
2016 Gen'l Obligation Refunding Bonds	30,725	8/1/2036	2.11%	2.03%
2015A Revenue Bonds	30,290	7/1/2029	3.16%	3.05%
2015B General Obligation Bonds	145,500	8/1/2045	3.93%	3.93%
2013B General Obligation Bonds	105,000	8/1/2043	4.88%	4.87%
2013A General Obligation Bonds	40,500	8/1/2043	4.88%	4.87%
2010 Revenue Bonds	60,725	7/1/2038	5.50%	5.46%
2009 Revenue Bonds	55,000	7/1/2039	6.28%	6.26%
2009 General Obligation Bonds	25,000	8/1/2039	5.70%	5.70%

The long-term debt payment requirements as of June 30, 2019, excluding unamortized discounts and premiums on bonds payable, are as follows:

	Total Long-Term Debt				
(in thousands)		Principal		Interest	
June 30.					
•					
2020		8,892		26,208	
2021		9,775		25,765	
2022		9,980		25,286	
2023		10,248		24,796	
2024		10,630		24,290	
2025 - 2029		54,715		113,746	
2030 - 2034		90,045		97,627	
2035 - 2039		138,525		70,165	
2040 - 2044		143,740		35,278	
2045 - 2048		82,735		3,806	
Total long-term debt, excl. unamortized discounts and premiums	\$	559,285	\$	446,967	

Components of interest expense include the following:

(in thousands)	2019			2018
Total interest cost Capitalized interest expense	\$	24,909 (7,123)	\$	25,292 (18,308)
Net interest expense		17,786		6,984
Capitalized investment income	\$	1,291	\$	1,318

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### 12. Employee Benefit Plans

#### **Defined Benefit Retirement Plan**

The District maintains a defined benefit retirement plan, the Washington Township Health Care District Retirement Plan (the Plan), that covers all employees who meet certain eligibility requirements. The Plan, as approved by the Board of Directors of the District, is a single employer plan funded solely by the District. Benefits under the Plan are calculated based on the participant's length of service, age at retirement, and average compensation as defined by the Plan. Employees are fully vested in the Plan after 5 years of service and are eligible to receive an unreduced benefit once they reach age 65. An employee who attains age 62 and has completed 20 years of service, or an employee who attains age 60 with 30 years of service is also eligible for an unreduced benefit. The Plan also provides disability and death benefits. The Plan does not issue a stand-alone financial report.

Based on guidance under GASB 68, and the District's intention to fully fund the Plan by 2024, the benefit discount rate is equal to the expected long-term (30 year) return on assets, which assumes that Plan assets will be invested in a diversified portfolio of stocks and bonds. For further information regarding the development of the expected long-term return on assets, see the Required Supplementary Schedules included as part of these financial statements.

The District has flexibility in determining the amount to contribute to the Plan each year. In determining the amount of the annual contribution, the District considers the calculated actuarially determined contribution. The District has adopted a funding policy that is intended to result in the funding status of the Plan reaching 100 percent, as calculated under the provisions of GASB 68. In addition to the District's contributions, under the terms of the California Public Employees' Pension Reform Act (PEPRA), which became effective in January 1, 2013, new employees are required to contribute to the normal cost of their pension benefits. The projected amounts of these employee contributions have been considered in determining the actuarially determined contribution amounts.

Participant data for the Plan, as of the measurement date (January 1) for the indicated fiscal years, is shown in the table below:

	2019	2018
Active	1,448	1,431
Vested terminated	725	720
Retirees and beneficiaries	702	663
Total participants	2,875	2,814

Components of pension cost and deferred outflows and inflows of resources for years ended June 30, were as follows:

(in thousands)	2019	2018		
Pension cost				
Service cost	\$ 8,190	\$	6,500	
Employee contributions	(1,235)		(980)	
Interest	26,693		24,436	
Expected return on plan assets	(24,491)		(20,727)	
Administrative expenses	224		252	
Recognition of deferred amounts	13,135		6,382	
Total pension cost	\$ 22,516	\$	15,863	

Continued (in thousands)	2019		2018
Deferred outflows of resources - pension			
Remaining balance at beginning of year			
Established July 1, 2013			
Difference between expected and actual experience	\$	- \$	670
Change in assumptions		-	55
Established July 1, 2014			
Difference between expected and actual experience		62	191
Difference between expected and actual earnings on plan investments		085	2,170
Change in assumptions	1,	570	4,808
Established July 1, 2015	0	207	0.404
Difference between expected and actual earnings on plan investments	6,	307	9,461
Established July 1, 2016	7	107	0.500
Difference between expected and actual earnings on plan investments		187	9,582
Difference between expected and actual experience	4,	346	6,295
Established July 1, 2017	4.4	117	45.040
Difference between expected and actual experience	11,	+17	15,019
Established July 1, 2018  Difference between expected and actual corpings on plan investments	12	126	
Difference between expected and actual earnings on plan investments	43,		-
Deferred outflows of resources - pension at the beginning of the year	75,	100	48,251
Amount recognized in current year pension cost			
Established July 1, 2013			
Difference between expected and actual experience		-	670
Change in assumptions		-	55
Established July 1, 2014			
Difference between expected and actual experience		62	129
Difference between expected and actual earnings on plan investments		085	1,085
Change in assumptions	1,	570	3,238
Established July 1, 2015	_		
Difference between expected and actual earnings on plan investments	3,	154	3,154
Established July 1, 2016			0.005
Difference between expected and actual earnings on plan investments		395	2,395
Difference between expected and actual experience	1,	949	1,949
Established July 1, 2017	0	204	0.000
Difference between expected and actual experience	3,	301	3,602
Established July 1, 2018	0	205	
Difference between expected and actual earnings on plan investments		885	
Deferred outflows of resources - pension amortized during the year	22,		16,277
Deferred outflows of resources - pension subtotal	52,	399	31,974
Amounts of deferred outflows to be recognized in pension assets for future ye	ars		
Employer contributions made after measurement date		775	-
Deferred outflows of resources - pension at end of year	\$ 58,		31,974
Bototica outilows of tosourous a perision at end of year	Ψ 50,	- Ψ	51,514

Continued				
(in thousands)		2019		2018
Deferred inflows of resources - pension				
Remaining balance at beginning of year				
Established July 1, 2013				
Difference between expected and actual earnings on plan investments	\$	-	\$	(2,448)
Established July 1, 2015		,,		,
Difference between expected and actual experience		(2,964)		(6,098)
Established July 1, 2017		(17.252)		(24 565)
Difference between expected and actual earnings on plan investments Established July 1, 2018		(17,252)		(21,565)
Difference between expected and actual experience		(8,586)		_
Deferred inflows of resources - pension at the beginning of the year	-	(28,802)	-	(30,111)
·	-	(20,002)		(30,111)
Amount recognized in current year pension cost				
Established July 1, 2013				(2.449)
Difference between expected and actual earnings on plan investments Established July 1, 2015		-		(2,448)
Difference between expected and actual experience		(2,964)		(3,134)
Established July 1, 2017		(2,001)		(0,101)
Difference between expected and actual earnings on plan investments		(4,313)		(4,313)
Established July 1, 2018		, ,		, ,
Difference between expected and actual experience		(2,089)		_
Deferred inflows of resources - pension amortized during the year		(9,366)		(9,895)
Deferred inflows of resources - pension at end of year	\$	(19,436)	\$	(20,216)
,		( , , , , , , , , , , , , , , , , , , ,	_	( , -,

Amounts reported as deferred outflows and inflows of resources – pension will be recognized in pension expense as indicated in the following tables:

Amount of deferred outflows to be recognized in pension expense for future year	rs	
2020	\$	19,785
2021		15,131
2022		9,298
2023		8,685
Thereafter		-
Total deferred outflows of resources - pension	\$	52,899
Amount of deferred inflows to be recognized in pension expense for future years		
2020	\$	(6,402)
2021		(6,402)
2022		(6,402)
2023		(230)
Thereafter		
Total deferred inflows of resources - pension	\$	(19,436)

The following table summarizes changes in net pension liability from July 1, 2017 to June 30, 2019:

(in thousands)	2	2019	2018		
Total pension liability					
Service cost	\$	8,190	\$	6,500	
Interest		26,693		24,436	
Difference between expected and actual experience		(8,586)		15,019	
Benefit payments		(16,330)		(15,043)	
Net change in total pension liability		9,967		30,912	
Total pension liability (beginning of year)		365,118		334,206	
Total pension liability (end of year)		375,085		365,118	
Plan fiduciary net position					
Employer contributions		23,100		22,300	
Employee contributions		1,235		980	
Net investment income		(18,935)		42,293	
Benefit payments		(16,330)		(15,043)	
Administrative expense		(224)		(252)	
Other		-		(1)	
Net change in fiduciary net position		(11,154)		50,277	
Fiduciary net position (beginning of year)		322,729		272,452	
Fiduciary net position (end of year)		311,575		322,729	
Net pension liability (end of year)	\$	63,510	\$	42,389	
Fiduciary net position as percent of liability		83.1%		88.4%	
Covered employee payroll		173,692		168,165	
Net pension liability as percent of covered payroll		36.6%		25.2%	

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The following table summarizes the actuarial assumptions used to determine net pension liability and plan fiduciary net position as of June 30, 2019 and June 30, 2018 (unless otherwise indicated, the same assumption was used for the valuations for both years):

Valuation date	January 1
Actuarial cost method Amortization method Asset valuation method	Entry Age Normal, Level Percent of Pay Straight Line Fair Value
Economic assumptions (including 3% inflation) Projected salary increases Discount rate	3.00% 7.50%
Demographic assumptions	
Mortality table for healthy participants	RP-2014 base table with two-dimensional
Mortality table for disabled participants	projection scale BB projected generationally RP-2014 Disabled retiree table
Sensitivity of net pension liability at January 1, 2019	
to changes in the discount rate, with no other changes - 1 percent decrease (6.5%)	\$109,634,000
Current discount rate (7.5%)	63,510,000
1 percent increase (8.5%)	24,994,000
Sensitivity of net pension liability at January 1, 2018	
to changes in the discount rate, with no other changes -	007.744.000
1 percent decrease (6.5%)	\$87,741,000
Current discount rate (7.5%) 1 percent increase (8.5%)	42,389,000 4,541,000
i percent morease (0.070)	4,341,000

The fair value of the District's pension investments measured as of January 1, 2019, and used for the purpose of the June 30, 2019 valuation, is reflected in the following table:

(in thousands)	i <b>M</b>	oted Prices in Active arkets for Identical Assets (Level 1)	OI	ignificant Other oservable Inputs Level 2)	Unobs Inp	ificant servable outs vel 3)	 et Asset Value (NAV)	Cash And Cash Equivalents (Not Leveled)		nts Balance At	
Money market and mutual funds	\$	279,345	\$	30,067	\$	-	\$ -	\$	2,163	\$	311,575
Fixed income securities  Domestic equity fund		-		-		-	-		-		-
International equity fund		-		-		-	-		-		-
Private equity fund				-							
Total pension assets	\$	279,345	\$	30,067	\$		\$ 	\$	2,163	\$	311,575

The fair value of the District's pension investments measured as of January 1, 2018, and used for the purpose of the June 30, 2018 valuation, is reflected in the following table:

(in thousands)	M	oted Prices in Active arkets for identical Assets (Level 1)	OI	gnificant Other oservable Inputs Level 2)	Unobs Inp	ificant ervable outs rel 3)	,	t Asset /alue NAV)	Equ	And Cash uivalents t Leveled)	 alance At uation Date
Money market and mutual funds	\$	289,496	\$	28,330	\$	-	\$	-	\$	4,903	\$ 322,729
Fixed income securities		-		-		-		-		-	-
Domestic equity fund		-		-		-		-		-	-
International equity fund		-		-		-		-		-	-
Private equity fund											 
Total pension assets	\$	289,496	\$	28,330	\$	-	\$		\$	4,903	\$ 322,729

For a description of the levels used for valuation, information about the valuation techniques and inputs used to measure the fair value of plan assets, see discussion regarding fair value measurements in Note 7.

The District also has a Deferred Compensation Plan available to employees. Generally, any employee is eligible to voluntarily enter into an agreement with the District to defer current wages at amounts limited by federal law. Effective January 1, 2010, under the terms of the Washington Township Health Care District Employer Matching Contributions Plan (the Matching Plan), the District matches participant contributions, for employees with a minimum of 1,000 hours in a benefitted status, to a maximum of 1.5 percent of gross earnings. Under the deferred compensation plan and the Matching Plan agreements, the District purchases annuity contracts for various investments. All investment earnings, including market value appreciation and depreciation, are set aside in trusts for the benefit of the participants.

Matching contributions made by the District in fiscal years 2019 and 2018 were as follows:

(in thousands)  Contribution Year		mount	Employee Deductions Being Matched		
2019	\$	1,998	Calendar year 2018		
2018	\$	1,962	Calendar year 2017		

#### **Defined Benefit Postemployment Medical Plan**

Other postemployment benefits are provided by the District through a single employer defined benefit postemployment medical plan, the Washington Township Health Care District Postretirement Medical Plan (the OPEB Plan). The OPEB Plan provides benefits for salaried and non-salaried employees, as approved and/or amended by the Board of Directors of the District, and is administered by the District. Eligible individuals are those retiring directly from the District, at a minimum age of 55, with a minimum of fifteen years of service, who have been continuously in a benefited status for the five years prior to their retirement date.

Eligible retirees who are less than age 65, with fifteen to twenty years of service, are eligible to receive a monthly reimbursement for medical expenses up to a stipulated amount under the Retiree Medical Reimbursement Plan. This reimbursement amount is fixed and is not subject to future increases under the current terms of the OPEB Plan. Eligible retirees with twenty years of service or more may elect the Retiree Medical Reimbursement Plan or coverage under the Blue Shield Retiree Medical Plan, with the District providing premium subsidies of from 35 percent (with 15 years of service) to 100 percent (with 30 years of service). These benefits are only available until the retirees reach age 65.

Once eligible retirees reach age 65, the OPEB Plan allows for reimbursement to the retiree of the standard Medicare Part B insurance premium amounts, with automatic reimbursement increases when Medicare increases the standard premium amounts. Employees retiring at or after age 55 with 25 years of benefited service are also eligible for a prescription drug benefit which provides reimbursement up to a stipulated amount for 10 years beginning at the later of age 65 or retirement. The stipulated reimbursement amount is fixed and is not subject to future increases under the current terms of the OPEB Plan.

A separate financial report is not prepared for the OPEB Plan.

In fiscal year 2018, the District adopted Government Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions (OPEB) (GASB 75). Prior to the adoption of GASB 75, the District reported an OPEB liability only for the cumulative amount of unfunded actuarially required contributions, consistent with prior accounting standards. Under GASB 75, the entire unfunded OPEB liability is required to be recognized and reported as an obligation in the financial statements of the District. Previously, this information was disclosed as supplemental information only.

In June 2018, the District established a trust that is consistent with the requirements of GASB 75. The District made an initial contribution to the trust of \$4.5 million in June 2018.

Because the trust did not yet exist at the valuation date of January 1, 2018, the total OPEB liability as of June 30, 2018 was discounted based on the Bond Buyer 20 Index (which includes 20-year tax-exempt AA rated (or higher) Municipal Bonds, as required by GASB 75), and the employer contributions reported for fiscal 2018 reflect only those amounts required to fund benefit payments in these years.

For the valuation date of January 1, 2019, with the trust established and given the District's intention to fully fund the OPEB Plan, the total OPEB liability as of June 30, 2019 was discounted based on the expected long-term return on assets, which assumes that Plan assets will be invested in a diversified portfolio of stocks and bonds.

The District has flexibility in determining the amount to contribute to the OPEB Plan each year. In determining the amount of the annual contribution, the District intends to contribute, at a minimum, the actuarially determined contribution for each year. The District has adopted a funding policy that is intended to result in the funding status of the Plan reaching 100 percent, as calculated under the provisions of GASB 75.

As of the January 1, 2019 and January 1, 2018 measurement dates, the numbers of current and former employees who were eligible, or potentially eligible, for the OPEB Plan were as follows:

	2019	2018
Active	1,448	1,431
Retirees	504	496
Total participants	1,952	1,927

Components of postemployment medical benefits cost and deferred outflows and inflows of resources for years ended June 30, were as follows:

(in thousands)	2019			2018		
Postemployment medical benefits cost Service cost Interest Expected return on plan assets Administrative expenses Recognition of deferred amounts	\$	3,049 2,495 (219) 15 (4,354)	\$	2,948 2,457 - - 241		
Total postemployment medical benefits cost	\$	986	\$	5,646		
(in thousands)		2019		2018		
Deferred outflows of resources - postemployment medical benefits (OPEB)  Remaining balance at beginning of year  Established July 1, 2017  Change in assumptions  Established July 1, 2018  Difference between expected and actual earnings on plan investment Difference between expected and actual experience	\$ !s	2,971 489 368	\$	3,541 - -		
Deferred outflows of resources - postemployment medical benefits (OPEB) at the beginning of the year		3,828		3,541_		
Amount recognized in current year employee medical benefits cost Established July 1, 2017 Change in assumptions Established July 1, 2018 Difference between expected and actual earnings on plan investment Difference between expected and actual experience	ts	570 98 60		570 - -		
Deferred outflows of resources - postemployment medical benefits (OPEB) amortized during the year		728		570		
Deferred outflows of resources - postemployment medical benefits (OPEB) subtotal		3,100		2,971		
Amounts of deferred outflows to be recognized in postemployment medical benefits assets						
Employer contributions made after measurement date		1,686		4,500		
Deferred outflows of resources - postemployment medical benefits (OPEB) at end of year	\$	4,786	\$	7,471		

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(in thousands)	2019	2018
Deferred inflows of resources - postemployment medical benefits (OPEB)  Remaining balance at beginning of year Established July 1, 2016		
Change in assumptions	\$ (1,387)	\$ (1,716)
Established July 1, 2018 Change in assumptions	 (29,183)	-
Deferred inflows of resources - postemployment medical benefits (OPEB) at the beginning of the year	 (30,570)	(1,716)
Amount recognized in current year employee medical benefits cost Established July 1, 2016 Change in assumptions	(330)	(329)
Established July 1, 2018 Change in assumptions	(4,753)	-
Deferred inflows of resources - postemployment medical benefits (OPEB) amortized during the year	 (5,083)	(329)
Deferred inflows of resources - postemployment medical benefits (OPEB) at end of year	\$ (25,487)	\$ (1,387)

Amounts reported as deferred outflows and inflows of resources – postemployment medical benefits (OPEB) will be recognized in OPEB expense as indicated in the following tables:

# Amount of deferred outflows - postemployment medical benefits (OPEB) to be recognized in employee medical benefit expense for future years

2020	\$ 728
2021	728
2022	728
2023	728
2024	180
Thereafter	 8
Total deferred outflows of resources - postemployment medical benefits (OPEB)	\$ 3,100

# Amount of deferred inflows - postemployment medical benefits (OPEB) to be recognized in employee medical benefit expense for future years

2020	\$ (5,082)
2021	(5,082)
2022	(5,082)
2023	(4,822)
2024	(4,753)
Thereafter	 (666)
Total deferred inflows of resources - postemployment medical benefits (OPEB)	\$ (25,487)

The following table summarizes changes in the net postemployment medical benefit (OPEB) liability from July 1, 2017 to June 30, 2019 and related ratios:

(in thousands)	2019	2018
Total postemployment medical benefits (OPEB) liability		
Service cost	\$ 3,049	\$ 2,948
Interest	2,495	2,457
Difference between expected and actual experience	368	-
Change of assumptions	(29,183)	3,541
Benefit payments	 (1,569)	 (1,494)
Net change in postemployment medical benefits (OPEB) liability	(24,840)	7,452
Total postemployment medical benefits (OPEB) liability (beginning of year)	 70,252	 62,800
Total postemployment medical benefits (OPEB) liability (end of year)	45,412	70,252
Plan fiduciary net position		
Employer contributions	9,969	1,494
Net investment income	(270)	-
Benefit payments	(1,569)	(1,494)
Administrative expense	(15)	-
Other	(2)	
Net change in fiduciary net position	8,113	-
Fiduciary net position (beginning of year)	 	 _
Fiduciary net position (end of year)	 8,113	 
Net postemployment medical benefits (OPEB) liability (end of year)	\$ 37,299	\$ 70,252
Fiduciary net position as percent of liability	17.9%	 0.0%
Covered employee payroll	173,692	168,165
Net postemployment medical benefits (OPEB) liability as percent of		
covered payroll <sup>1</sup>	21.5%	41.8%

<sup>&</sup>lt;sup>1</sup> Required disclosure; neither OPEB Plan contributions nor OPEB Plan benefits are based on covered payroll

The following table summarizes the actuarial assumptions used to determine net OPEB liability and plan fiduciary net position as of June 30, 2019 and June 30, 2018 (unless otherwise indicated, the same assumption was used for the valuations for both years):

Valuation date	January 1
Actuarial cost method Amortization method Asset valuation method	Entry Age Normal, Level Percent of Pay Straight Line Fair Value
Economic assumptions (including 3% inflation) Projected salary increases	3.00%
Discount rate	January 1, 2019 - 7.50% January 1, 2018 - 3.44%
Demographic assumptions	
Mortality table for healthy participants	RP-2014 base table with two-dimensional projection scale BB projected generationally
Mortality table for disabled participants	RP-2014 Disabled retiree table
Other assumptions	
Healthcare cost trend rate	Getzen Model of Long-Run Medical Cost Trends
Sensitivity of postretirement employee medical benefits like to changes in the discount rate, with no other changes -	ability at January 1, 2019
1 percent decrease (6.50%)	\$43,485,000
Current discount rate (7.50%)	\$37,299,000
1 percent increase (8.50%)	\$32,173,000
Sensitivity of postretirement employee medical benefits like to changes in the health cost trend rate, with no other changes in the health cost trend rate, with no other changes in the health cost trend rate.	
1 percent decrease	\$31,898,000
Current healthcare cost trend rate	\$37,299,000
1 percent increase	\$43,871,000
Sensitivity of postretirement employee medical benefits lia to changes in the discount rate, with no other changes -	ability at January 1, 2018
1 percent decrease (2.44%)	\$82,374,000
Current discount rate (3.44%)	\$70,252,000
1 percent increase (4.44%)	\$60,538,000
Sensitivity of postretirement employee medical benefits lia to changes in the health cost trend rate, with no other cha	
1 percent decrease	\$59,825,000
Current healthcare cost trend rate	\$79,252,000 \$70,252,000
1 percent increase	\$83,488,000

The fair value of the District's OPEB investments measured as of January 1, 2019, and used for the purpose of the June 30, 2019 valuation, is reflected in the following table:

(in thousands)	in Ma Id	ted Prices Active rkets for lentical Assets Level 1)	O Obse In	ificant ther ervable puts vel 2)	Signii Unobse Inp (Lev	ervable uts	Net A Val (NA	ue	Equ	And Cash uivalents t Leveled)	lance At ation Date
Money market and mutual funds	\$	4,208	\$	-	\$	-	\$	-	\$	3,905	\$ 8,113
Fixed income securities		-		-		-		-		-	-
Domestic equity fund		-		-		-		-		-	-
International equity fund		-		-		-		-		-	-
Private equity fund								-			 
Total OPEB assets	\$	4,208	\$		\$		\$	-	\$	3,905	\$ 8,113

#### 13. Insurance Plans

The District is self-insured for its hospital professional, general, and directors and officer's liability insurance up to certain retention levels. The District's hospital professional, general, and directors and officers excess liability insurance is purchased from BETA Healthcare Group (BETA). BETA was formed in 1979 for the purpose of operating a self-insurance program for the excess insurance coverage for certain hospital districts of the Association of California Hospital Districts (ACHD). Effective October 1, 1989, BETA became a separate joint powers authority, establishing itself as a public agency and distinct from ACHD. BETA is managed by a board of 15 elected representatives (the BETA council). The BETA council and its six committees meet quarterly to vote on all matters affecting the program. A representative from the District occupies one seat on the BETA Council.

The District is self-funded for its workers' compensation and has been issued a Certificate of Consent to Self-Insure by the State of California, Department of Industrial Relations. The District purchases excess workers' compensation insurance coverage.

Primary insurance coverage types, limits and retention amounts are included below:

Coverage	Policy Limit	Self-insured Retention Per Occurrence
General		
All risk property	\$1,000,000,000	\$ 40,000
Boiler and machinery insurance	100,000,000	10,000
Hospital professional and general liability	40,000,000	25,000
Excess workers' compensation	Statutory	1,250,000
Directors and officers	10,000,000	25,000
Commercial crime	10,000,000	2,500
Automobile insurance	10,000,000	500
Cyber liability	2,000,000	100,000
Cyber excess, including notifications	10,000,000	-

Settled claims have not exceeded the District's policy limits in any year.

The District has actuarial reviews performed annually on its self-insured claims programs, including professional and general liability, directors and officers coverage, workers' compensation, and employee health, vision and dental benefits. Estimated liabilities include amounts for incurred but not reported (IBNR) claims.

#### 14. Compensated Absences

District employees earn paid leave at varying rates depending on length of service and job classification. Employees can accumulate up to 640 hours of paid leave. All accumulated unused leave in excess of the maximum accrual amount is paid at the employee's anniversary date. Upon separation, unused vested leave balances are paid in full. As of June 30, 2019 and 2018, the approximate liability for unpaid compensated absences was \$16.2 million and \$15.3 million, respectively.

### 15. Statement of Functional Expenses – Foundation

The Foundation's functional expenses can be broken into the following categories:

(in thousands)	Pr	ograms	gement General	Fund	draising	Total		
Fiscal year ended June 30, 2019 Fiscal year ended June 30, 2018	\$	3,035 4,132	\$ 735 921	\$	368 314	\$ 4,138 5,367		

#### 16. Commitments and Contingencies

### **Lease Commitments**

DEVCO has operating leases for medical clinic facilities. Rental expense under these leases for both fiscal years 2019 and 2018 was \$3.1 million.

Future minimum rental commitments for fiscal years ended subsequent to June 30, 2019 are as follows:

(in thousands)	
0000	0.040
2020	2,849
2021	2,040
2022	1,594
2023	746
2024	111
Thereafter	 
Total lease commitments	\$ 7,340

#### **Purchase Commitments**

The District has entered into a purchase contract to acquire land including certain improvements in the southern portion of Fremont, California, near the Bay Area Rapid Transit's Warm Springs station. The acquisition would include an approximately 88,000 square foot building on approximately five acres of land, which was most recently used in manufacturing and includes approximately 30,000 square feet of office space. The District has not yet acquired the property and is currently completing due diligence related to the proposed acquisition. The contract price for the property is approximately \$22 million. The District anticipates developing a health services complex on the site that likely would include: primary care services; multi-specialty care services; urgent care and other outpatient services; an ambulatory surgery center; and a pharmacy. The District anticipates one or more joint venture partners participating in development of the complex and these services. No assurances can be given that the acquisition will close in the expected time frame, or at all.

#### Litigation

The District is involved in various claims and litigation, as both plaintiff and defendant, arising in the ordinary course of business. In the opinion of management, after consultation with legal counsel, these matters will be resolved without material adverse effect on the District's financial position.

### **Regulatory Environment**

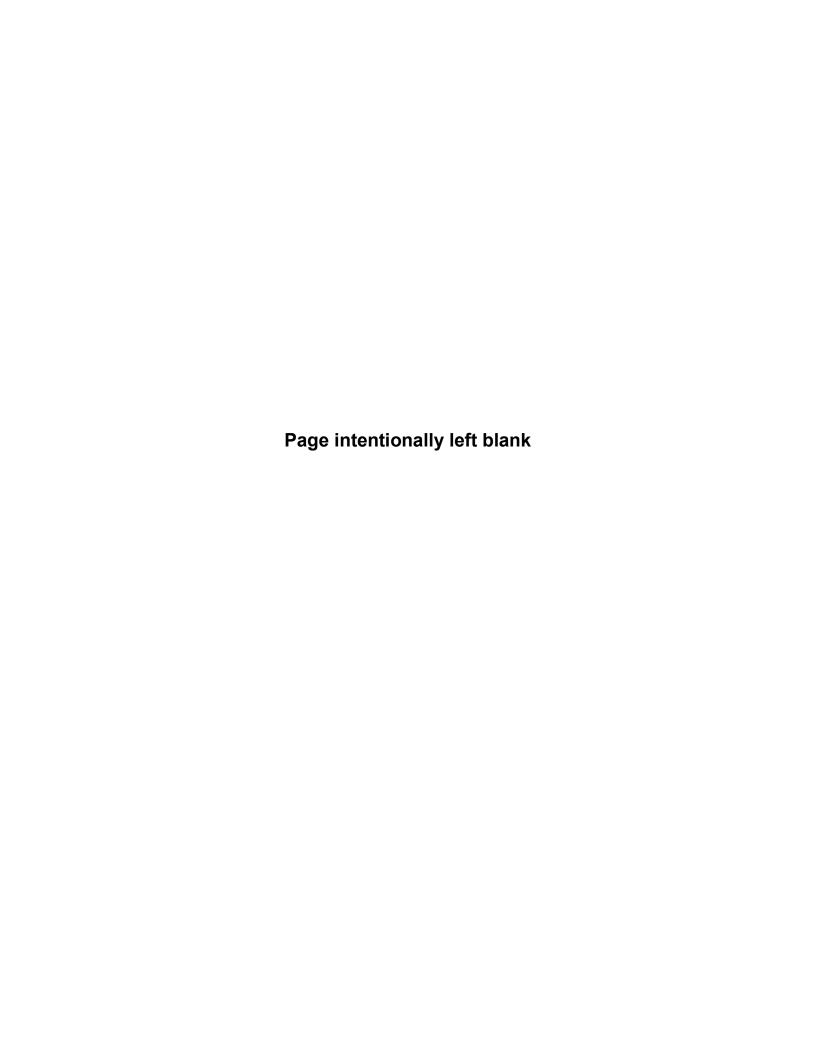
The health care industry is subject to numerous laws and regulations of federal, state, and local governments. These laws and regulations include, but are not necessarily limited to, matters such as licensure, accreditation, and government health care program participation requirements, reimbursement for patient services, and Medicare and Medi-Cal fraud and abuse. Recently, government activity has increased with respect to investigations and allegations concerning possible violations of fraud and abuse statutes and regulations by health care providers. Violations of these laws and regulations could result in expulsion from government health care programs together with the imposition of significant fines and penalties, as well as significant repayments for patient services previously billed. While no regulatory inquiries have been made, compliance with such laws and regulations can be subject to future government review and interpretation, as well as regulatory actions unknown or not asserted at this time.

#### 17. Subsequent Events

In July 2019, the District issued refunding and revenue bonds (2019 Series A) to provide new money for future capital expenditures and to refinance the outstanding amounts due on the previously issued 2009 revenue bonds, in order to take advantage of favorable market interest rates. The refunded 2009 revenue bonds were originally issued to provide funds for the construction of the Center for Joint Replacement and several smaller capital projects. To secure the payment of bond service charges and the performance of its other obligations under the indentures, the District has pledged, assigned, and granted the Hospital's revenues, as a security interest in favor of US Bank N.A. (Trustee), as defined in the Series indentures.

Also in July 2019, the District issued general obligation refunding bonds (2019 Series A) to refinance the outstanding amounts due on previously issued 2009 general obligation bonds, in order to take advantage of favorable market interest rates. The refunded bonds were originally issued to provide funds for the construction of a new Central Utility Plant and other major construction projects. The repayment of the general obligation refunding bonds will be funded through property tax assessments to residents of the District.





### **Pension Plan and OPEB Plan Portfolios**

Long term (30-year) expected rate of returns are forecasted on a forward-looking basis by each asset class. Then the total portfolio's return is forecasted by combining returns of the asset classes based on the respective Plan's asset allocation targets as well as the asset classes' diversification benefits. The forecasting method takes into consideration current market conditions, as well as potential future changes, such as yield shifts or valuation changes. For example, equity asset class methodology includes two models that focus on variables including expected earnings growth, dividend income and expected inflation to triangulate on a reasonable expected return. Fixed income models rely heavily on the existing yield environment but current projections assume a rising rate environment, given that prevailing yields are near historic lows. The forecasting methodology combines insights of expected returns for the next immediate period and a long term equilibrium period, to maintain capital markets' long term integrity.

The expected rates of return are presented as geometric means. The details are summarized in the following table:

	Long Term	
Total portfolio	7.50 %	
Total portfolio asset allocation		Asset Class Expected Returns
U.S. Equity	35 %	8.50 %
Non U.S. Equity	25 %	8.80 %
Core fixed income	20 %	5.40 %
Opportunistic credit	15 %	6.20 %
Real assets	5 %	5.80 %
Total	100 %	

#### **Defined Benefit Retirement Plan**

The District's actuarially determined contribution and actual contributions, for this plan year and the nine plan years prior, are presented in the following table:

(in thousands)	De	ctuarially etermined entribution	C	Contribution Actual Excess Covered ontribution (Deficiency) Payroll			Contributions as % of Covered Payroll	
Fiscal Year Ended								
2010	\$	12,594	\$	-	\$	(12,594)	\$ 121,053	0.00%
2011		15,683		-		(15,683)	131,700	0.00%
2012		18,344		-		(18,344)	142,590	0.00%
2013		19,800		-		(19,800)	145,324	0.00%
2014		18,500		134,026		115,526	144,445	92.79%
2015		18,000		22,700		4,700	136,999	16.57%
2016		17,700		22,100		4,400	142,319	15.53%
2017		22,300		22,000		(300)	146,438	15.02%
2018		23,100		22,300		(800)	168,165	13.26%
2019		23,100		28,875		5,775	173,692	16.62%
	\$	189,121	\$	252,001	\$	62,880		

<sup>&</sup>lt;sup>1</sup> For the years 2010 to 2013, the District Board set aside the following amounts in accounts designated for future pension funding, all of which were included in the 2014 Actual Contribution amount of \$134,026,000:

2010	\$ 22,000,000
2011	22,000,000
2012	19,000,000
2013	21,800,000
Total pension funding for years 2010 to 2013 included in 2014 actual contribution	\$ 84,800,000

The following table summarizes changes in net pension liability from July 1, 2012 to June 30, 2019:

(in thousands)	2	2019		2018	2017	2016		2015		2014		2013
Total pension liability Service cost Interest Difference between expected and actual experience Change in assumptions Benefit payments Net change in total pension liability Total pension liability (beginning of year)		8,190 26,693 (8,586) - (16,330) 9,967 365,118	\$	6,500 24,436 15,019 - (15,043) 30,912 334,206	\$ 6,494 24,263 8,244 (30,410) 8,591 325,615	\$ 5,669 23,657 (13,656) - (13,760) 1,910 323,705	\$	5,434 21,585 578 14,522 (13,762) 28,357 295,348	\$	5,456 20,223 4,395 362 (11,483) 18,953 276,395	\$	6,580 19,283 (5,173) 2,148 (9,298) 13,540 262,855
Total pension liability (end of year) (a)  Plan fiduciary net position  Employer contributions  Employee contributions  Net investment income  Benefit payments  Administrative expense  Other  Net change in fiduciary net position  Plan fiduciary net position (beginning of year)		23,100 1,235 (18,935) (16,330) (224) - (11,154) 322,729		22,300 980 42,293 (15,043) (252) (1) 50,277 272,452	334,206 22,000 732 7,817 (30,410) (216) (126) (203) 272,655	27,100 374 1,740 (13,760) (64) - 15,390 257,265	_	323,705 36,200 139 10,805 (13,762) (65) - 33,317 223,948	_	295,348 115,526 - 19,342 (11,483) (62) - 123,323 100,625	_	276,395 - 12,619 (9,298) (69) - 3,252 97,373
Plan fiduciary net position (end of year) (b)  Net pension liability (end of year) (a) - (b)  Plan fiduciary net position as percent of total	\$	311,575 63,510	\$	322,729 42,389	\$ 272,452 61,754	\$ 272,655 52,960	\$	257,265 66,440	\$	223,948 71,400	\$	100,625 175,770
pension liability Covered payroll Net pension liability as percent of covered payroll		83.1 % 173,692 36.6 %	2	88.4 % 168,165 25.2 %	81.5 % 146,438 42.2 %	83.7 % 142,319 37.2 %		79.5 % 136,999 48.5 %	2	75.8 % 144,445 49.4 %		36.4 % 145,324 121.0 %
Deferred outflows of resources Employer contributions after measurement date <sup>1</sup> Fiduciary net position as percent of liability including deferred outflows of resources <sup>2</sup> Net pension liability as percent of covered	\$	5,775 84.6 %	\$	88.4 %	\$ 81.5 %	\$ 83.7 %	\$	5,000 81.0 %	\$	18,500 82.1 %	\$	36.4 %
including deferred outflows of resources		84.6 % 33.2 %		88.4 % 25.2 %	81.5 % 42.2 %	83.7 % 37.2 %		81.0 % 44.8 %		82.1 % 36.6 %		36.4 121.0

The following table summarizes the significant actuarial assumptions used to determine net pension liability and plan fiduciary net position as of June 30 for the years presented (unless otherwise indicated, the same assumption was used for the valuations for all years):

Discount rate 7.50%

Demographic assumptions Mortality table for healthy participants

Mortality table for disabled participants

RP-2014 base table with two-dimensional projection scale BB projected generationally RP-2014 Disabled retiree table

### **Defined Benefit Post-Employment Medical Plan (OPEB)**

The following table summarizes contributions to the OPEB Plan from July 1, 2016 (year of GASB 75 adoption) to June 30, 2019:

(in thousands)	De	tuarially termined ntribution	Actual ntribution	Ī			Covered Payroll <sup>1</sup>	Contributions as % of Covered Payroll <sup>1</sup>
Fiscal Year Ended								
2017	\$	5,099	\$ 1,455	\$	(3,644)	\$	146,438	0.99%
2018		5,451	5,995		544		168,165	3.56%
2019		6,200	 6,400		200		173,692	3.68%
	\$	16,750	\$ 13,850	\$	(2,900)			

<sup>&</sup>lt;sup>1</sup> Required disclosure; neither OPEB Plan contributions nor OPEB Plan benefits are based on covered payroll

The following table summarizes changes in the net postemployment medical benefits (OPEB) liability from July 1, 2016 (year of GASB 75 adoption) to June 30, 2019, and related ratios:

(in thousands)		2019		2018		2017
Total postemployment medical benefits (OPEB) liability Service cost	\$	3.049	\$	2,948	\$	3.007
Interest	φ	2,495	φ	2,940	φ	2,260
Difference between expected and actual experience		368		-,		-,200
Change of assumptions		(29,183)		3,541		(2,045)
Benefit payments		(1,569)		(1,494)		(1,412)
Net change in postemployment medical benefits (OPEB) liability		(24,840)		7,452		1,810
Total postemployment medical benefits (OPEB) liability (beginning of year)		70,252		62,800		60,990
Total postemployment medical benefits (OPEB) liability (end of year)		45,412		70,252		62,800
Plan fiduciary net position						
Employer contributions		9,969		1,494		1,412
Net investment income		(270)		- (4.404)		- (4.440)
Benefit payments Administrative expense		(1,569) (15)		(1,494)		(1,412)
Other		(2)		-		-
Net change in fiduciary net position		8,113	-	-		-
Fiduciary net position (beginning of year)		-		-		
Fiduciary net position (end of year)		8,113		-		-
Net postemployment medical benefits (OPEB) liability (end of year)	\$	37,299	\$	70,252	\$	62,800
Fiduciary net position as percent of liability		17.9%	1	0.0%	1	0.0%
Covered employee payroll		173,692		168,165		146,438
Net postemployment medical benefits (OPEB) liability as percent of						
covered payroll <sup>3</sup>		21.5%	2	41.8%	2	42.9%
Deferred outflows of resources						
Employer contributions after measurement date	\$	1,686	\$	4,500	\$	-
<sup>1</sup> Fiduciary net position as percent of liability		04.0.0/		0.4.0/		0.0.0/
including deferred outflows of resources		21.6 %		6.4 %		0.0 %
Net OPEB liability as percent of covered payroll including deferred outflows of resources		20.5 %		39.1 %		42.9 %
<sup>3</sup> Required disclosure; neither OPEB Plan contributions nor OPEB Plan		20.0 /0		00.1 70		12.0 70

<sup>3</sup> Required disclosure; neither OPEB Plan contributions nor OPEB Plan benefits are based on covered payroll

The following table summarizes the significant actuarial assumptions used to determine net OPEB liability and plan fiduciary net position as of June 30 for the years presented (unless otherwise indicated, the same assumption was used for the valuations for all years):

Discount rate January 1, 2019 - 7.50%

January 1, 2018 - 3.44% January 1, 2017 - 3.78% January 1, 2016 - 3.57%

Other assumptions

Healthcare cost trend rate

Getzen Model of Long-Run Medical Cost Trends